MODEL POLICY FOR WASHINGTON STATE LAW ENFORCEMENT

ADULT AND JUVENILE SEX OFFENDER REGISTRATION AND COMMUNITY NOTIFICATION



WASHINGTON ASSOCIATION OF SHERIFFS AND POLICE CHIEFS

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The purpose of this <u>Model Policy for Washington State Law Enforcement Adult and Juvenile Sex</u> <u>Offender Registration and Community Notification</u> is to provide guidance to law enforcement agencies regarding sex offender community notification and registration. Recommendations in this document are made by the Washington Association of Sheriffs and Police Chiefs and are intended to assist local agencies in the development of their own operating policies and procedures. RCW 4.24.5501 authorized the development and continued promotion of this model policy.

These guidelines have been reviewed by an assortment of practitioners in the field from a variety of disciplines. They have not been reviewed by any legal authority. Any legal questions an agency may have should be reviewed by a legal advisor.

INTRODUCTION

In 1990, the Washington State Legislature passed the Community Protection Act, primarily in response to two cases, one involving the kidnapping and murder of a woman by a sex offender on work release and the other involving the sexual assault and mutilation of a young boy. This comprehensive act included the requirement for sex offenders to register a home address with law enforcement, and authorized the release of information to the public through community notification. The Act also allowed for civil commitment of sexually violent predators. The term "sexually violent predator" only applies to a small percentage of sex offenders who meet specific criteria as determined by a court following a period of incarceration (Chapter 71.09 RCW). Sex offender or registered sex offender (RSO) are the current nomenclature to include all individuals convicted of a sex offense and is the terminology used in this document.

Since its creation, the Community Protection Act has been legislatively modified numerous times. The following reflect some of the major modifications:-<u>. Selected court cases affecting registration and notification are also included.</u>

<u>1994</u>—The recommended length of time to notify the public time and geographic area of notification were specified. Registration and notification were upheld by the State Supreme Court.

<u>1995</u>—Registration for offenders under federal jurisdiction and for offenders found not guilty by reason of insanity added.

1997—A risk level assessment tool was adopted (ESSB 5759). Registration for Kidnapping and Unlawful Imprisonment added (SSB 5621).

2002—The Washington Association of Sheriffs and Police Chiefs was tasked with providing a publicly available registered sex offender website.

2005<u>2006</u>—The legislature required notification to school principals of juvenile sex offenders attending their schools, created limited "community protection zones" within 880 feet of a school for certain sex offenders, and established a taskforce to review the efficacy of state policies regarding sex offenders. (SSB 6325).

2006—Registration requirements were expanded to include in-person registration every 90 days for level II and level III offenders (<u>SSB 6519</u> repealed in 2009). Requirements were also expanded to

include registration of sex offenders for any prior sex offense conviction coming from outside the state who establish or reestablish Washington residency (SSB 6144). Registration for Possession of Depictions of Minors Engaged in Sexually Explicit Conduct (SSSB 6172) and increased penalties for Failure to Register (SSSB 6319) were added. Criminal Trespass Against Children was created (SSB 6775).

SORNA— SORNA is presented for informational purposes only. Title I of the Adam Walsh Child Protection and Safety Act of 2006, the Sex Offender Registration and Notification Act (SORNA) establishes minimum national standards for sex offender registration and notification. Under the provisions of SORNA offenders are placed in tiers based on the conviction offense. Washington State is not in compliance with SORNA. For additional information, please see https://www.smart.gov/pdfs/sorna/washington-hny.pdf.

<u>2007</u>—Various crimes related to patronizing a juvenile prostitute were renamed commercial sexual abuse of a minor and some additional sentencing enhancements enacted.

<u>2008</u>—Sex offenders required to register on or after July 2008 must have a biological sample collected for inclusion in the DNA identification system. The crime of failure to register was increased from a class C felony to a class B felony.

<u>2010</u>—Changes in various provisions of registration statutes including changes to timeframes for a sex or kidnapping offender to report/register; criteria for determining relief of registration; failure to register penalties; definition of "disqualifying offense"; addressing <u>Werneth</u> and out of state convictions; and outlining Sheriff duties and ending registration by operation of law.

2011—Changes in various provisions of registration statutes including amending definitions and adding definition of "fixed residence," deletes obsolete website and departure notice provisions, clarifies registration information collected, education provisions, failure to register penalties, out of state convictions registration requirements, relief of registration, and multiple provisions related to juvenile sex offenders including performance of original risk assessment and relief of registration and records sealing.

<u>State v. Taylor says that Statutory Rape is not covered under the definition of a "sex offense" therefore</u> is not registerable. Counties relieved anyone that met criteria under the Taylor Decision.

<u>2012</u>—Promoting prostitution in the first and second degree for a second and subsequent offense are added to crimes requiring registration.

2015—Requires offenders convicted in tribal courts to register in the county of residence; establishes that agencies may develop a process for offenders to petition for review of assigned risk level classification; adds registration requirements for offenders traveling outside of the United States; establishes the crime of failure to provide a DNA sample; requires law enforcement agencies to use a sex offender risk assessment tool in determining a risk classification level; requires sex offenders in partial confinement to register; clarifies responsibilities when a sex offender transfers from one jurisdiction to another; added requirements for law enforcement to provide information to any individual who requests information regarding a specific level I offender; and clarifies the authority by which an out of state offender may be relieved of the duty to register.

2017—Trafficking, Luring and Depictions of Minors offenses raised from class C to class B (SSB 5813). Voyeurism 2nd degree added as a non-registerable/non sex offense gross misdemeanor (HB 1200).

2018—Arnold Decision states that State v. Taylor is wrong. Statutory Rape offenses are registerable.

LEGISLATIVE INTENT

This section provides historical background for the Community Protection Act and subsequent revisions.

"The legislature finds that sex offenders often pose a high risk of re-offense, and that law enforcement's efforts to protect their communities, conduct investigations, and quickly apprehend offenders who commit sex offenses, are impaired by the lack of information available to the law enforcement agency's jurisdiction. Therefore, this state's policy is to assist local law enforcement agencies' efforts to protect their communities by regulating sex offenders by requiring sex offenders to register with local law enforcement agencies as provided in RCW 9A.44.130." [1990 Wash. Laws c 3 § 401-]

"The legislature finds that sex offenders pose a high risk of engaging in sex offenses even after being released from incarceration or commitment and that protection of the public from sex offenders is a paramount governmental interest. The legislature further finds that the penal and mental health components of our justice system are largely hidden from public view and that lack of information from either may result in failure of both systems to meet this paramount concern of public safety. Overly restrictive confidentiality and liability laws governing the release of information about sexual predators have reduced willingness to release information that could be appropriately released under the public disclosure laws, and have increased risks to public safety. Persons found to have committed a sex offense have a reduced expectation of privacy because of the public's interest in public safety and in the effective operation of government. Release of information about sexual predators to public agencies and under limited circumstances, the general public, will further the governmental interests of public safety and public scrutiny of the criminal and mental health systems so long as the information released is rationally related to the furtherance of those goals. Therefore, this state's policy as expressed in RCW 4.24.550 is to require the exchange of relevant information about sexual predators among public agencies and officials and to authorize the release of necessary and relevant information about sexual predators to members of the general public." [1990 Wash. Laws 3 § 116-]

"The legislature finds that members of the public may be alarmed when law enforcement officers notify them that a sex offender who is about to be released from custody will live in or near their neighborhood. The legislature also finds that if the public is provided adequate notice and information, the community can develop constructive plans to prepare themselves and their children for the offender's release. A sufficient time period allows communities to meet with law enforcement to discuss and prepare for the release, to establish block watches, to obtain information about the rights and responsibilities of the community and the offender, and to provide education and counseling to their children. Therefore, the legislature intends that when law enforcement officials decide to notify the public about a sex offender's pending release that notice be given at least fourteen days before the offender's release whenever possible." [1994 Wash. Laws c 129 §1]

"The legislature finds that offenders who commit kidnapping offenses against minor children pose a substantial threat to the well-being of our communities. Child victims are especially vulnerable and unable to protect themselves. The legislature further finds that requiring sex offenders to register has assisted law enforcement agencies in protecting their communities. Similar registration requirements for offenders who have kidnapped or unlawfully imprisoned a child would also assist law enforcement agencies in protecting the children in their communities from further victimization." [1997 Wash. Laws c 113 § 1]

"It is the intent of this act to revise the law on registration of sex and kidnapping offenders in response to the case of State v. Pickett, Docket number 41562-0-1. The legislature intends that all sex and kidnapping offenders whose history requires them to register shall do so regardless of whether the person has a fixed residence. The lack of a residential address is not to be construed to preclude registration as a sex or kidnapping offender. The legislature intends that persons who lack a residential address shall have an affirmative duty to report to the appropriate county Sheriff, based on the level of risk of offending." [1999 Wash. Laws sp.s.c. 6 § 1]

SEX OFFENDER REGISTRATION REQUIREMENTS (CHAPTER 9A.44 RCW)

Since the inception of registration requirements in Washington State, many revisions have been made to strengthen these laws. Future revisions can be expected. IT IS RECOMMENDED THAT YOU VERIFY ALL INFORMATION IN THIS SECTION AT <u>HTTP://APPS.LEG.WA.GOV/RCW</u>.

WHO MUST REGISTER

<u>RCW 9A.44.130(1)(a)</u> Any adult or juvenile residing, attending school, working or carrying on a vocation as articulated in RCW 9A.44.130 in the State of Washington, whether or not they have a fixed address, and who has been found to have committed or been convicted of, or found not guilty by reason of insanity under chapter 10.77 RCW of, any sex offense or kidnapping offense shall register with the county sheriff for the county of the person's residence, or if the person is not a resident of Washington, the county of the person's school, or place of employment or vocation, or as otherwise specified in this section. - Any individual who is or who has been determined to be a sexually violent predator pursuant to chapter 71.09 RCW must also register. For definition of covered sex offenses see RCW 9A.44.128 and RCW 9.94A.030.

"Sex offense" does include any out-of-state conviction for an offense for which the person would be required to register as a sex offender while residing in the state of conviction; or, if not required to register in the state of conviction, an offense that under the laws of this state would be classified as a sex offense under <u>RCW 9A.44.128</u>; any federal conviction classified as a sex offense under <u>42 U.S.C. Sec. 16911</u> (SORNA); any military conviction for a sex offense including sex offenses under the uniform code of military justice, as specified by the United States secretary of defense; and any conviction in a foreign country for a sex offense if it was obtained with sufficient safeguards for fundamental fairness and due process for the accused under guidelines or regulations established pursuant to <u>42 U.S.C. Sec. 16912</u>. Any tribal conviction for an offense for which the person would be required to register as a sex offender while residing in the reservation of conviction; or, if not required to register in the reservation of conviction, of offense that under the laws of this state would be classified as a sex offense under the laws of this state would be classified as a sex offense under this subsection.

"Kidnapping offense" does include any federal, tribal or out-of-state conviction for an offense for which the person would be required to register as a kidnapping offender if residing in the state of conviction; or, if not required to register in the state of conviction, an offense that under the laws of this state would be classified as a kidnapping offense under <u>RCW 9A.44.128</u>. Any tribal conviction for an offense for which the person would be required to register as a kidnapping offender while residing in the reservation of conviction; or, if not required to register in the reservation of conviction, an offense that under the laws of this state would be classified as a kidnapping offense under the reservation of conviction, an offense that under the laws of this state would be classified as a kidnapping offense under this subsection.

WHAT MUST BE PROVIDED AND TO WHOM

Offenders required to register must appear in person at the Sheriff's office in their county of residence, or if not a Washington resident, the county of the person's school, employment or vocation or as otherwise required in <u>RCW 9A.44.130</u>. The offender must provide: name and any aliases used, the complete and accurate residential address or if lacking a fixed resident where he or she plans to stay, date and place of birth, place of employment, crime for which convicted, date and place of conviction, social security number, photograph and fingerprints. All identifying information is forwarded to the Washington State Patrol for inclusion in a central registry.

A person may be required to update any of the information required as a part of the address verification program or any statutorily required notice. A photograph or fingerprints may be required to be updated at any time. Offenders who lack a fixed residence must report weekly in person to the Sheriff's office in the county in which they are registered. They must keep an accurate accounting of where they stay during the week and provide it to the county Sheriff upon request. The lack of a fixed residence is a factor that may be considered in determining an offender's risk level and shall make the offender subject to the disclosure of information to the public at large per RCW 4.24.550.

"Fixed residence" means a building that a person lawfully and habitually uses as living quarters a majority of the week. "Uses as living quarters" means to conduct activities consistent with the common understanding of residing, such as sleeping; eating; keeping personal belongings; receiving mail; and paying utilities, rent, or mortgage. A nonpermanent structure including, but not limited to, a motor home, travel trailer, camper, or boat may qualify as a residence provided it lawfully and habitually used as living quarters a majority of the week, primarily kept at one location with a physical address, and the location it is kept at is either owned or rented by the person or used by the person with the permission of the owner or renter. A shelter program may qualify as a residence provided it is a shelter program designed to provide temporary living accommodations for the homeless, provides an offender with a personally assigned living space, and the offender is permitted to store belongings in the living space (<u>RCW 9A.44.128</u>).

"Lacks a fixed residence" means the person does not have a living situation that meets the definition of a fixed residence and includes, but is not limited to, a shelter program designed to provide temporary living accommodations for the homeless, an outdoor sleeping location, or locations where the person does not have permission to stay (RCW 9A.44.128).

For each of the following "business day" is defined as any day other than Saturday, Sunday, or a legal local, state, or federal holiday (<u>RCW 9A.44.128</u>).

OFFENDERS IN CUSTODY

Offenders who committed a sex offense on, before or after February 28, 1990, and are in custody on or after July 28, 1991 for that offense must register at the time of their release with an official designated by the incarcerating agency and within three (3) business days from the time of release with the county Sheriff in the county of their residence or if the person is not a resident of Washington, the county of that person's school or place of employment.

OFFENDERS WHO ARE APPROVED FOR PARTIAL CONFINEMENT

Offenders in the custody of the state department of corrections or a local corrections or probations agency and has been approved for partial confinement as defined in <u>RCW 9.94A.030</u>, must register at the time of transfer to partial confinement with the official designated by the agency that has jurisdiction over the offender. The agency shall, within three days, forward the registration information to the county Sheriff for the county in which the offender is in partial confinement. The offender must also register within three business days from the time of the termination of partial confinement or release from confinement with the county Sheriff for the county of the person's residence. The agency that has jurisdiction over the offender shall provide notice to the offender of the duty to register.

OFFENDERS NOT IN CUSTODY BUT UNDER STATE OR LOCAL JURISDICTION

Offenders who are under the jurisdiction of the indeterminate sentence review board or under active supervision by the Department of Corrections, the Department of Social and Health Services or a local division of youth services must register within ten days of July 28, 1991. A change in supervision status of a sex offender in this subsection shall not relieve the offender of the duty to register or to reregister following a change in residence.

If the offender is under the jurisdiction of an agency of this state when the offender moves to Washington, the agency shall provide notice to the offender of the duty to register.

OFFENDERS UNDER FEDERAL JURISDICTION

Offenders who were in federal custody on or after July 23, 1995, on a sex offense committed before, on, or after February 28, 1990 must register within three (3) business days from the time of release with the county Sheriff in the county of their residence, or if not a resident of Washington, the county of the person's school or place of employment.

OFFENDERS WHO ARE CONVICTED BUT NOT CONFINED

Offenders who were convicted of a sex offense committed on or after February 28, 1990, but who were not sentenced to serve a term of confinement immediately following sentencing, must report to the county Sheriff to register within three (3) business days of being sentenced.

OFFENDERS WHO ARE NEW RESIDENTS, TEMPORARY RESIDENTS, OR RETURNING WASHINGTON STATE RESIDENTS

Sex offenders or kidnapping offenders who move to Washington State from another state or a foreign country, or are former residents and are returning to Washington State, must register within three (3) business days of establishing residence or re-establishing residence. The duty to register under this requirement applies to sex offenders convicted under the laws of another state or a foreign country, federal or military statutes, or Washington State law for offenses committed before, on or after February 28, 1990. For the purposes of this section, tribal convictions are considered as a foreign country. These out-of-state offenders are defined as sex offenders and include any federal, tribal, or out-of-state conviction for an offense for which the person would be required to register as a sex offender while residing in the state of conviction; or if not required to register in the state of conviction, an offense that under the laws of Washington would be classified as a sex offense requiring registration. However, if a court or other administrative authority in the person's state of conviction has made an individualized determination that the person should not be required to register that person is not required to register in Washington (commonly referred to as the "<u>Werneth fix</u>").

OFFENDERS FOUND NOT GUILTY BY REASON OF INSANITY

Offenders who were found not guilty of a sex offense by reason of insanity and were still in the custody of the Washington State Department of Social and Health Services on or after July 23, 1995, as a result of

that finding, must register within three (3) days from the time of release or of receiving notice of registration requirements, with the county Sheriff in the county of their residence.

OFFENDERS WHO LACK A FIXED RESIDENCE

Offenders, who meet the requirements for registration and lack a fixed residence, must register where they plan to stay with the Sheriff in the county of their occupancy within three (3) business days of release or moving to a new county or within three (3) business days after ceasing to have a fixed residence. If offenders who lack a fixes address enter a different county and stay there for more than 24 hours, they must register in that county. They must also report in person to the Sheriff of the country where they are registered on a weekly basis. The weekly report will be on a day specified by the country Sheriff's office, and shall occur during normal business hours. The person must keep an accurate accounting of where he or she stays during the week and provide it to the county Sheriff upon request. The lack of a fixed address is a factor that may be considered in determining the sex offender risk level. The lack of a fixed address also makes an offender subject to disclosure to the public at large.

OFFENDERS WHO ARE MOVING TO A NEW ADDRESS

Sex offenders who move to a new address within the same county must provide by certified mail with return receipt requested or provide in person a signed written notice of the change of address to the county Sheriff within three (3) business days of moving. If they move to a new county, must register with that county Sheriff within three (3) business days of moving. Registered offenders must also provide by certified mail with return receipt requested, or in person, written notice within three (3) days of the change of address in the new county to the county Sheriff with whom they last registered. If they move out of Washington State, they must also send written notice within three (3) days of moving to the new state or foreign country to the county Sheriff with whom they last registered.

THE COUNTY SHERIFF WITH WHOM THE OFFENDER LAST REGISTERED IS RESPONSIBLE FOR ADDRESS VERIFICATION UNTIL THE OFFENDER COMPLETES REGISTRATION OF HIS/HER NEW RESIDENCE ADDRESS. RCW 9A.44.130(5)(B)5

OFFENDERS ATTENDING ANY SCHOOL OR HIGHER EDUCATION INSTITUTION OR WORKING AT HIGHER EDUCATION INSTITUTIONS INSTITUTIONS

Under <u>RCW 9A.44.128</u> "School" means a public or private school regulated under <u>Title 28A RCW</u> or chapter <u>72.40 RCW</u> and "Student" means a person who is enrolled, on a full-time or part-time basis, in any <u>school</u> or institution of higher education.

RCW 9A.44.138(1) Upon receiving notice from a registered sex offender that he/she will be attending a school or institution of higher education or will be employed with an institution of higher education, the Sheriff must promptly notify the school district and the school principal or institution's department of public safety and shall provide that school or department with the person's: (a) Name and any aliases used; (b) complete residential address; (c) date and place of birth; (d) place of employment; (e) crime for which convicted; (f) date and place of conviction; (g) social security number; (h) photograph; and (i) risk level classification.

Law enforcement notification requirements regarding offenders attending a school or institution of higher education/employed by higher education: Upon receiving notice from a registered sex offender that he/she will be attending a school or institution of higher education or will be employed with an institution

of higher education, the Sheriff must promptly notify the school district and the school principal or institution's department of public safety.

RCW 9A.44.138(3) The Sheriff shall notify the applicable school district and school principal or institution's department of public safety whenever a student's risk level classification is changed or when the Sheriff receives notice there is a change in the student's address.

The notification shall include the following: (a) Name and any aliases used; (b) complete residential address; (c) date and place of birth; (d) place of employment; (e) crime for which convicted; (f) date and place of conviction; (g) social security number; (h) photograph; and (i) risk level classification.

The Sheriff shall notify the applicable school district and school principal or institution's department of public safety whenever a student's risk level classification is changed or when the Sheriff receives notice there is a change in the student's address.

OFFENDERS WHO RESIDE OUTSIDE THE STATE OF WASHINGTON AND WORK OR ATTEND SCHOOL IN THE STATE OF WASHINGTON

Offenders, who meet the requirements for registration and either work or attend school in Washington State, must register with the county Sheriff in the county in which they work or attend school regardless of the state of residence.

OFFENDERS WHO RESIDE, WORK OR ATTEND SCHOOL OUTSIDE THE STATE OF WASHINGTON

Offenders must comply with the registration requirements of the state or jurisdiction in which they reside, work or attend school. If their residence, employment and/or school are in different states or jurisdictions, they must register with all states or jurisdictions.

Common practice is for the county where the offender works or attends school will need to notify the Washington State Patrol. The appropriate notation in Live Scan/Hard Cards is "Non-resident, Employed or School."

OFFENDERS WHO INTEND TO VISIT THE STATE OF WASHINGTON FOR TEN DAYS OR MORE

Offenders who are visiting Washington State and intend to reside or be present in the state for ten days or more shall register his or her temporary address or where he or she plans to stay with the county Sheriff of each county where the offender will be staying within three business days of arrival. Registration for temporary residents shall include the information required by <u>RCW 9A.44.130(2)(a)</u>, except the photograph and fingerprints.

OFFENDERS WHO INTEND TO TRAVEL OUTSIDE OF THE UNITED STATES

Offenders who intend to travel outside the United States must provide, by certified mail, with return receipt requested, or in person, signed written notice of the plan to travel outside the country to the county Sheriff of the county with whom the person is registered at least twenty-one days prior to travel. The notice shall include the following information: (a) Name; (b) passport number and country; (c) destination; (d) itinerary details including departure and return dates; (e) means of travel; and (f) purpose of travel.

If the offender subsequently cancels or postpones travel outside the United States, the offender must notify the county Sheriff not later than three days after cancellation or postponement of the intended travel outside the United States or on the departure date provided in the notification, whichever is earlier. The county Sheriff shall notify the United States marshals service as soon as practicable after receipt of the notification. In cases of unexpected travel due to family or work emergencies, or for offenders who travel routinely across international borders for work-related purposes, the notice must be submitted in person at least twenty-four hours prior to travel to the Sheriff of the county where such offenders are registered with a written explanation of the circumstances that make compliance with this requirement impracticable (<u>RCW 9A.44.130</u>).

OFFENDERS WHO APPLY TO CHANGE THEIR NAME UNDER RCW 4.24.130

Offenders who meet the requirements of registration and who apply to change their name under RCW 4.24.130 or any other law, must submit a copy of the application to the Sheriff's office of the county of their residence and to the Washington State Patrol no fewer than five (5) days before the entry of the order granting the name change. If they receive an order changing their name, they must submit a copy of the order to the county Sheriff of the county of their residence and to the Washington State Patrol within three (3) days of the entry of the order.

OFFENDERS WHO ARE RESIDENTS OF WASHINGTON AND WILL TEMPORARILY BE RESIDING IN A WASHINGTON COUNTY OTHER THAN THEIR COUNTY OF REGISTRATION

In the absence of specific statutory guidance, the recommended practice is for counties to encourage offenders to provide notifications for intrastate travel following the practice for <u>interstate travel</u>. See page <u>12</u>.

Offenders should be encouraged to notify their county of registration of their temporary departure.

OFFENDERS WHO LIVE IN ONE COUNTY AND ARE EMPLOYED/ATTEND SCHOOL IN ANOTHER COUNTY.

In the absence of specific statutory guidance, common practice is for the county of residence to submit registration information to the Washington State Patrol. <u>The county of residence</u> should remain as the managing agency.

PENALTIES FOR FAILURE TO REGISTER

An offender required to register for a felony sex offense who knowingly fails to comply with any of the requirements of <u>RCW 9A.44.130</u> is guilty of failure to register. Failure to Register is a class C felony if: (i) It is the person's first conviction for a felony failure to register; or (ii) The person has previously been convicted of a felony failure to register as a sex offender in this state or pursuant to the laws of another state, or pursuant to federal law.

It is a Class B felony if a person has been convicted of a felony failure to register as a sex offender in this state or pursuant to the laws of another state on two or more prior occasions. (Note: Under the 2011 enacted legislation, it does not appear that a federal conviction for FTR qualifies under this provision, see <u>RCW 9A.44.132</u>).

An offender required to register for a sex offense other than a felony who knowingly fails to comply with any of the requirements of <u>RCW 9A.44.130</u> is guilty of failure to register as a sex offender, a gross misdemeanor.

If the person has a duty to register for a felony kidnapping offense, the failure to register as a kidnapping offender is a class C felony. If the person has a duty to register for a kidnapping offense other than a felony, the offense of failure to register as a kidnapping offender is a gross misdemeanor.

Unless relieved of the duty to register pursuant to <u>RCW 9A.44.141</u> and <u>9A.44.142</u>, a violation of this section is an ongoing offense for purposes of the statute of limitations under <u>RCW 9A.04.080</u>. Additionally, a first conviction for FTR receives 12 months community custody while a second and subsequent get 36 months. Gross misdemeanor FTR and first felony convictions of FTR are NOT sex offenses requiring an independent registration requirement.

Failure to provide a DNA sample does not constitute failure to register (<u>RCW 9A.44.132(4)</u>). Per <u>RCW 43.43.754</u>, A person commits the crime of refusal to provide DNA if the person has a duty to register under RCW <u>9A.44.130 and</u> the person willfully refuses to comply with a legal request for a DNA sample as required under this section. The refusal to provide DNA is a gross misdemeanor.

LENGTH OF REGISTRATION

How long registered offenders must continue to register depends upon the offense for which they were convicted and is detailed in RCW 9A.44.140. Below is a summary of that RCW. IT IS RECOMMENDED THAT YOU VERIFY THIS INFORMATION AT <u>HTTP://APPS.LEG.WA.GOV/RCW</u>.

Generally speaking, (see limitations below): A person who is required to register under <u>RCW 9A.44.130</u> may petition the superior court to be relieved of the duty to register:

- A. If the person has a duty to register for a sex offense or kidnapping offense committed when the offender was a juvenile, regardless of whether the conviction was in this state, as provided in <u>RCW</u> <u>9A.44.143</u>;
- B. If the person is required to register for a conviction in this state and is not otherwise prohibited from petitioning for relief from registration as outlined, when the person has spent ten consecutive years in the community without being convicted of a disqualifying offense during that time period (as defined below) OR
- C. If the person is required to register for a federal, tribal, or out-of-state conviction, when the person has spent fifteen consecutive years in the community without being convicted of a disqualifying offense during that time period. Note: see also <u>RCW 9A.44.141</u> regarding Sheriff evaluation of out of state/federal court order of relief of registration for this category of offenders, outlined below.

The following are the limitations on the above general statements regarding relief of registration: (SEE ALSO JUVENILE RELIEF OF REGISTRATION PROVISIONS BELOW)

1. If an offender has a Washington State conviction and has been determined to be a **sexually violent predator** as defined in <u>RCW 71.09.020</u>, or have been convicted of a Washington State sex offense

or kidnapping offense that is a Class A felony, which was committed with forcible compulsion on or after 6/8/00, the duty to register shall continue for the person's lifetime.

Additionally, an offender with a Washington State conviction convicted of one aggravated offense or more than one sexually violent offense, as defined in <u>RCW 9A.44.142</u> and the offense or offenses were committed on or after March 12, 2002. HOWEVER, after July 1, 2012, this subsection (2)(a)(iii) of <u>RCW 9A.44.142</u> has no further force and effect, permitting offenders in this category to petition for relief of registration or be relieved of registration as otherwise provided.

2. <u>RCW 9A.44.140</u> provides details regarding the length of registration for various offender categories:

If the offense was a **Class A felony**, (or an offense listed in <u>RCW 9A.44.142</u>, Subsection 5), or if the offender was convicted of any sex offense or kidnapping offense and have one or more prior convictions for a sex offense or kidnapping offense, or for a person required to register for a federal, tribal or out-of-state conviction, the duty to register shall continue indefinitely. However, offenders may be relieved of the duty to register as provided in <u>RCW 9A.44.142</u> or <u>RCW 9A.44.143</u> (if convicted as a juvenile). RCW provides that they may petition if they have spent ten consecutive years in the community without being convicted of disqualifying offense and if the petitioner shows by clear and convincing evidence that the petitioner is sufficiently rehabilitated to warrant removal from the central registry of sex offenders and kidnapping offenders. To be relieved of the duty to register, offenders must petition the superior court of the county in which they were convicted (or, in the case of foreign, federal, military, tribal, or out-of-state convictions, to the court in the county where the person is registered at the time the petition is sought.

After July 1, 2012, this subsection (2)(a)(iii) of <u>RCW 9A.44.142</u> no longer applies, permitting offenders in this category to petition for relief of registration or be relieved of registration as otherwise provided.

If the offense was a **Class B felony**, (and the current offense is not listed in <u>RCW 9A.44.140</u>, Subsection 5), and the offender does not have one or more prior convictions for a sex offense or kidnapping offense, the duty to register ends fifteen years after the last date of release from confinement pursuant to the conviction, (including full-time residential treatment) or fifteen years after entry of the judgment and sentence, if the person has spent fifteen consecutive years in the community without being convicted of a disqualifying offense during that time period.. This action may be initiated by offender request or by the Sheriff's office. It should be noted that after July 1, 2012 <u>RCW 9A.44.140</u>, Subsection 5 prohibitions no longer applies and that category of offenders may apply for or be relived of registration as provided in that section. (5) provisions only apply to convictions for crimes committed on or after July 22, 2001.

If the offense was a **Class C felony**, (and the current offense is not listed in <u>RCW 9A.44.142</u> Subsection 5), a violation of RCW 9.68A.090 Communication with minor for immoral purposes or <u>RCW 9A.44.096</u> Sexual misconduct with a minor in the second degree, or an attempt, solicitation, or conspiracy to commit a Class C felony, and the offender does have one or more prior convictions for a sex offense or kidnapping offense, they may be relieved of the duty to register by operation of law (without petition) ten years after their last release from confinement if they have spent ten consecutive years in the community without being convicted of a disqualifying offense. This action may be initiated by offender request or by the Sheriff's office. It should be noted that after July 1, 2012 <u>RCW 9A.44.140</u>, Subsection 5 prohibitions no longer applies and that category of offenders may apply for relief of registration to the court as provided in that section. Provisions only apply to convictions for crimes committed on or after July 22, 2001.

For foreign country, federal, military, tribal, or out-of-state offenses—for a person required to register for a military, federal, tribal, out-of-country or out-of-state conviction, the duty to register shall continue indefinitely. An offender may petition the court in the county in which they reside to be relieved of the duty to register if they have been in the community for 15 consecutive years without being convicted of a disqualifying offense; or, if a court or other administrative authority in the person's state of conviction has made an individualized determination that the person is not required to register.

RELIEF OF REGISTRATION

Suggested criteria for a judge to use in making this determination are provided in <u>RCW 9A.44.142</u>.

If a person is relieved of the duty to register, the relief of registration does not constitute a certificate of rehabilitation, or the equivalent of a certificate of rehabilitation, for the purposes of restoration of firearms possession under <u>RCW 9.41.040</u>.

DISQUALIFYING OFFENSES

A conviction for any offense that is a felony; a sex offense as defined in this section; a crime against children or persons as defined in <u>RCW 43.43.830(57)</u> and <u>RCW 9.94A.411(2)(a)</u>; an offense with a domestic violence designation as provided in <u>RCW 10.99.020</u>; permitting the commercial sexual abuse of a minor as defined in <u>RCW 9.68A.103</u>; or any violation of chapter <u>9A.88 RCW</u>.

RELIEF OF REGISTRATION BY OPERATION OF LAW AS DETERMINED BY LAW ENFORCEMENT

Upon request of a registered sex offender or kidnapping offender, the county Sheriff shall investigate whether the person duty to register has ended by operation of law pursuant to <u>RCW 9A.44.140</u>. The Sheriff shall use available records to verify the offender has spent the requisite time in the community and has not been convicted of a disqualifying offense. <u>IF-If</u> the Sheriff determines the person duty to register has ended they shall request the WSP to remove the name from the registry. A Sheriff may also conduct such an investigation upon her or his own initiative. Immunity is provided for requesting removal or failure to remove or request removal.

RELIEF OF REGISTRATION BY OPERATION OF LAW FOR OUT OF STATE/FEDERAL/TRIBAL OFFENSES WITH PROOF OF COURT DETERMINATION (<u>RCW 9A.44.141</u>)

A person who is listed in the central registry as the result of a federal, tribal, or out-of-state conviction may request the county Sheriff in which the person is registered to investigate whether the person should be removed from the registry if:

- A court or other administrative authority in the person's state of conviction has made an individualized determination that the person should not be required to register; and
- The person provides proof of relief from registration to the county Sheriff.
- If the county Sheriff determines the person has been relieved of the duty to register in his or her state of conviction, the county Sheriff shall request the Washington state patrol remove the person's name from the central registry.

JUVENILE OFFENDERS WHO WISH TO BE RELIEVED OF THE DUTY TO REGISTER (RCW 9A.44.143)

For class A sex offenses or kidnapping offenses committed when the petitioner was fifteen years of age or older (and if the offender has not been determined to be a sexually violent predator under RCW 71.09), the court in the county where the petitioner was convicted (or, in the case of convictions in other states, a foreign country, or in federal or military court, to the court in the county in which the juvenile is registered at the time a petition is sought) may relieve the petitioner of the duty to register if:

- a) At least 60 months have passed since the petitioner's adjudication and completion of any term of confinement for the offense giving rise to the duty to register and the petitioner has not been adjudicated or convicted of any additional sex offenses or kidnapping offenses within the sixty months before the petition.
- b) The petitioner has not been adjudicated or convicted of a violation of <u>RCW 9A.44.132</u> (failure to register) during the sixty months prior to filing the petition.
- c) The petitioner shows by a preponderance of the evidence that the petitioner is sufficiently rehabilitated to warrant removal from the central registry of sex offenders and kidnapping offenders.

For all other sex offenses or kidnapping offenses committed by a juvenile not included in subsection (2) of this section, or Class A felonies when the offender was under fifteen years of age, the court where the petitioner was convicted (or, in the case of convictions in other states, a foreign country, or in federal or military court, to the court in the county in which the juvenile is registered at the time a petition is sought) may relieve the petitioner of the duty to register if:

- a) At least 24 months have passed since the adjudication and completion of any term of confinement for the offense giving rise to the duty to register and the petitioner has not been adjudicated or convicted of any additional sex offenses or kidnapping offenses, within the twenty-four months before the petition.
- b) The petitioner has not been adjudicated or convicted of an FTR during the 24 months prior to filing the petition and shows by a preponderance of the evidence that the petitioner is sufficiently rehabilitated to warrant removal from the central registry of sex offenders and kidnapping offenders.

NOTE: An adult prosecuted for an offense committed as a juvenile once the juvenile court has lost jurisdiction due to the passage of time between the date of the offense and the date of filing of charges may petition the superior court.

OBLIGATION TO COMPLY WITH REGISTRATION REQUIREMENTS

Clarification or amendment of <u>RCW 9A.44.130</u> does not relieve sex offenders of the obligation to comply with the registration requirements as the statute existed before July 28, 1991. It is a criminal offense to fail to register or fail to notify the Sheriff of a change of address unless relieved of the registration requirement.

A person commits the crime of refusal to provide DNA if the person has a duty to register and the person willfully refuses to comply with a legal request for a DNA sample as required under <u>RCW 43.43.754(1)(b)</u>. The refusal to provide DNA is a gross misdemeanor.

CHILDREN IN THE CARE OR CUSTODY OF A REGISTERED SEX OFFENDER

Under <u>RCW 9A.42.110</u>, it is a misdemeanor offense to knowingly leave a child who is under the age of 18 in the care or custody of a person who must register as a sex offender due to committing a sex offense

against a child, unless there exists written documents from a court of law, allowing the offender to have unsupervised contact with children, and/or a family reunification plan approved by the court, the Department of Corrections, or the Department of Social and Health Services.

ELECTRONIC STATEWIDE UNIFIED SEX OFFENDER NOTIFICATION AND REGISTRATION PROGRAM (OFFENDER WATCH)

In 2002, the Washington Association of Sheriffs and Police Chiefs was directed to (when funded) "create and maintain a statewide registered kidnapping and sex offender web site, which shall be available to the public. The web site shall post all level III and level II registered sex offenders, level I registered sex offenders only during the time they are out of compliance with registration requirements under <u>RCW -9A.44.130 or</u> if lacking a fixed residence as provided in <u>RCW -9A.44.130</u>, and all registered kidnapping offenders in the state of Washington" (<u>RCW 4.24.550</u>).

In 2008, the Washington State Legislature funded, via budget proviso, a new unified sex offender registry program. With this program, all local registration web sites are linked with the statewide notification web site and are updated immediately when new information is entered. Since 2008, WASPC has administered the unified sex offender registry program, Offender Watch.

"Law enforcement agencies must provide information requested by the Washington Association of Sheriffs and Police Chiefs to administer the statewide registered kidnapping and sex offender web site" (<u>RCW 4.24.550(5)(b)</u>). It is strongly recommended that law enforcement agencies use Offender Watch to track address verifications; changes in offender information; and other rationally related information.

Standardized practices for Washington state law enforcement agencies entering information in Offender Watch has been developed and can be found in <u>Appendix 1</u>.

RISK LEVEL CLASSIFICATIONS, RISK ASSESSMENT, END OF SENTENCE REVIEW COMMITTEE, DEPARTURE NOTICES, SUBSEQUENT CHANGES IN RISK AND PETITION FOR REVIEW OF ASSIGNED RISK LEVEL CLASSIFICATION

RISK LEVEL CLASSIFICATIONS (RCW 4.24.550)

Level I—Low risk to the community. An offender shall be classified as a risk level I if his/her risk assessment and other information or factors deemed relevant by the law enforcement agency indicate he or she is at a low risk to sexually reoffend within the community at large.

Level II—Moderate risk to the community. An offender shall be classified as a risk level II if his/her risk assessment and other information or factors deemed relevant by the law enforcement agency indicate he or she is at a moderate risk to sexually reoffend within the community at large.

Level III—High risk to the community. An offender shall be classified as a risk level III if his/her risk assessment and other information or factors deemed relevant by the law enforcement agency indicate he or she is at a high risk to sexually reoffend within the community at large.

RISK ASSESSMENT

Per <u>RCW 4.24.550</u>, law enforcement agencies responsible for the registration and dissemination of information regarding offenders required to register under <u>RCW-RCW 9A.44.130 shall</u> assign a risk level classification to all offenders after consideration of:

- Any available risk level classifications provided by the department of corrections, the department of social and health services, and the indeterminate sentence review board;
- (ii) the agency's own application of a sex offender risk assessment tool; and
- (iii) other information and aggravating or mitigating factors known to the agency and deemed rationally related to the risk posed by the offender to the community at large.

The End of Sentence Review Committee (to be further discussed) has developed standardized aggravating and mitigating factors. These factors are not formalized in statute; however, are widely utilized by the End of Sentence Review Committee and local law enforcement agencies.

Aggravating factors:

- Statements of intent/threat to sexually re-offend
- Past interventions and/or treatment have not deterred sexually deviant behavior
- Pattern of behavior that increases risk for sexual re-offense
 - o inability to control impulses
 - repeated pattern of placing self in high risk situations and/or locations in order to gain access to individuals of similar age/circumstance as prior sex offense victims
 - o deviant sexual preoccupation/acting out during incarceration
- Documented information that increases risk for sexual re-offense
- Relationship with sex offense victim(s) was established or promoted for the primary purpose of victimization
- Offender used a position of community trust (e.g. coach, teacher, group leader, clergy, or police officer) to gain access to sex offense victim(s)

Mitigating factors:

- Familial or known sex offense victim(s)
- Current offense is not sexual in nature (e.g. FTR cases)
- Previously released or classified as Risk Level I
- 24-hour supervised placement
- Disability or terminal illness that decreases ability to sexually re-offend
- Non-contact sex offense (e.g. possession of pornographic depictions)
- Sexual offending appears opportunistic in nature (e.g. offense was not planned)
- Documented information that may decrease risk for sexual re-offense

Washington State law does not specify the risk assessment tools to be utilized when determining risk. For adult offenders, the Static 99R is the primary risk assessment tool used by the End of Sentence Review Committee and law enforcement. The Static 99R has not been empirically validated for use on female and juvenile offenders. In the absence of a validated tool, the Static 99R is used with special considerations when assessing risk in female offenders. For juvenile offenders, the Washington State Sex Offender Risk Level Classification (WSSORLC) tool is the primary risk assessment tool used by the End of Sentence Review Committee and law enforcement. Scoring forms, coding manuals and additional training resources relative to risk assessment can be found at www.waspc.org/rso-rsource-center.

END OF SENTENCE REVIEW COMMITTEE

Per <u>RCW 72.09.345</u>, the Department of Corrections is directed to establish and maintaining an <u>End of</u> <u>Sentence Review Committee</u> (ESRC) for the purposes of assigning risk levels, reviewing available release plans and making appropriate referrals for sex offenders.

To aid law enforcement agencies in making community notification decisions, the statutes require that the End of Sentence Review Committee review the following sex offenders:

- a) Offenders preparing for release from confinement for a sex offense or sexually violent offense committed on or after July 1, 1984.
- b) Sex offenders accepted from another state under a reciprocal agreement under the interstate corrections compact authorized in chapter <u>72.74 RCW</u>.
- c) Juveniles preparing for release from confinement for a sex offense and releasing from the department of social and health services juvenile rehabilitation administration.
- d) Juveniles, following disposition, under the jurisdiction of a county juvenile court for a registerable sex offense.
- e) Juveniles found to have committed a sex offense and accepted from another state under a reciprocal agreement under the interstate compact for juveniles authorized in chapter <u>13.24 RCW</u>. <u>RCW 9.95.140</u>; <u>RCW 13.40.217</u>; and <u>RCW 72.09.345</u>.

DEPARTURE NOTICES

If the local law enforcement agency assigns a different risk level classification than the one from the End of Sentence Review Committee, the agency must complete <u>either</u> the <u>online departure notice or the</u> Notice of Departure form and send to the End of Sentence Review Committee and the Washington State Patrol (<u>SORsubmissions@wsp.wa.gov</u>) and submit its reasons supporting the change in classification. (RCW 43.43.540 and 4.24.550(10)). (doceosr@doc1.wa.gov) and the Washington State Patrol (sorsubmissions@wsp.wa.gov) (RCW 4.24.550(10)). Given lack of clarity in law, the law enforcement community unanimously agreed to submit departure forms when the risk level assigned differs from the ESRC recommendation within 90 days of the offender's release from custody. The forms may be found in Offender Watch and at <u>http://www.waspc.org/rso-resource-center</u>.

Reasons for departure from the End of Sentence Review Committee's risk assessment level may include, but are not limited to:

- (1) Risk assessment updated/corrected
- (2) Mitigating factors
- (3) Aggravating factors
- (4) Law enforcement discretion
- (5) Used raw score with corresponding risk level (rejected ESRC aggravation/mitigation)

SUBSEQUENT CHANGES IN CLASSIFICATION

FOR ANY SUBSEQUENT CHANGES IN CLASSIFICATION AFTER THE INITIAL ASSESSMENT BY THE END OF SENTENCE REVIEW COMMITTEE, THE CHANGE OF STATUS FORM SHOULD BE COMPLETED AND SENT TO THE WASHINGTON STATE PATROL ONLY FOR INCLUSION IN THE SEX OFFENDER REGISTRY.

CHANGES IN RISK LEVEL SHOULD ALWAYS BE DOCUMENTED IN OFFENDER WATCH AND SUBMITTED TO THE WASHINGTON STATE PATROL, SORSUBMISSIONS@WSP.WA.GOV.

PETITION FOR REVIEW OF ASSIGNED RISK LEVEL CLASSIFICATION

Per <u>RCW 4.24.550</u>, agencies <u>may</u> develop a process to allow an offender to petition for review of the offender's assigned risk level classification. The timing, frequency, and process for review are at the sole discretion of the agency.

It is recommended that agencies develop a process to allow an offender to petition for review of the offender's assigned risk level classification. Best practice recommendations in this area are as follows:

• Adult offenders should be in the community for 5+ years before a petition for review of assigned risk level classification may be submitted. Juvenile offenders should be in the community for 1+ years before a petition for review of assigned risk level classification may be submitted.

At the discretion of local law enforcement, extenuating circumstances may be justification to consider an offender's petition for review of assigned risk level classification beyond the recommend time frames outlined above.

• Adult and juvenile offenders petitioning for review of assigned risk level classification should only be mitigated one risk level per review. For example, an offender may reduce from a level III to a level II; however, not from a level III to a level I.

It should be noted that petitioning for review of assigned risk level classification does not guarantee mitigation and may lead to aggravation in some cases.

At the discretion of local law enforcement, extenuating circumstances may be justification to mitigate (or aggravate) an offender's risk level more than one level.

• Adult offenders may only petition for review of risk level classification once every five years. Juvenile offenders may only petition for review of risk level classification one time per year.

At the discretion of local law enforcement, extenuating circumstances may be justification to consider an offender's petition for review of assigned risk level classification beyond the recommend time frames outlined above.

- During an adult offender's 5+ years or a juvenile 1+ years in the community, she/he:
 - o Should successfully participate in sex offender specific treatment (if applicable).
 - Should successfully participate in any additional court ordered treatment (if applicable).
 - Should comply with community supervision (if applicable).
 - o Should comply with sex offender registration requirements.

- To request a petition for review of assigned risk level classification, the offender should submit the following:
 - Letter documenting why the risk level classification review should be considered. This letter should demonstrate:
 - Stable housing or efforts toward stable housing.
 - Stable employment/education or efforts toward stable employment/education.
 - Participation in sex offender specific and/or additional treatment programs (if applicable).
 - Compliance with community supervision requirements (if applicable).
 - Positive/supportive relationships.
- When considering a request to review assigned risk level classification, law enforcement should also consider the following:
 - Nature of the offense(s) for which registration is required.
 - The age of the offender at the time of the incident.
 - \circ $\;$ The age of the offender at the time of the request for review.
 - Previous and subsequent criminal history.
 - A review of previously administered risk assessment tools, including the Static 99-R for adults and the WSSORLC for juveniles.
 - When available, agencies may also consider dynamic risk assessment tools as administered by properly trained individuals.
 - At the discretion of local law enforcement, a polygraph or similar assessment may be required as part of the review of assigned risk level classification.
 - At the discretion of local law enforcement and per RCW 4.24.550, other information and aggravating and mitigating factors deemed rationally related may be considered.
- Petitions for review of assigned risk level classification should be considered by a local law enforcement agency. The local law enforcement agency may request input by additional stakeholders; however, should be cautious of using arbitrary judgment and opinions in making risk level classifications.
- Upon consideration of a request to review assigned risk level classification, the agency should
 provide timely documentation of the decision to the individual seeking a review of assigned risk
 level classification; and document the decision in Offender Watch. Also submit a change form to
 the Washington State Patrol, SORsubmissions@wsp.wa.gov.
- Extenuating circumstances may include:
 - o Disability or illness.
 - Admittance to a medical or treatment facility.
- Mitigating factors may include:
 - Familial or known sex offense victim(s).
 - Current offense is not sexual in nature. *(failure to register)*
 - Previously released or classified as Risk Level I.
 - o 24-hour supervised placement.
 - Disability or terminal illness that decreases ability to sexually re-offend.
 - Non-contact sex offense (e.g. possession of pornographic depictions).

- Sexual offending appears opportunistic in nature. (offense was not planned)
- Documented information that may decrease risk for sexual re-offense.
- Aggravating factors may include:
 - Statements of intent/threat to sexually re-offend.
 - Past interventions and/or treatment have not deterred sexually deviant behavior.
 - Pattern of behavior that increase risk for sexual re-offense.
 - o Documented information that increases risk for sexual re-offense.
 - Relationship with sex offense victim(s) was established or promoted for the primary purpose of victimization.
 - Offender used a position of community trust (coach, teacher, group leader, clergy, or police officer) to gain access to sex offense victim(s).
 - Additional sex offenses.

SEX OFFENDER REGISTRATION AND VERIFICATION

County Sheriffs refer to the Washington State Patrol's <u>Sex/Kidnapping Offender Registration Guideline</u> <u>Manual</u>. The guideline is available in hard copy from the Washington State Patrol, Identification and Criminal History Section, PO Box 42633, Olympia, WA 98504-2633, (360)-534-2000.

REPORTING REQUIREMENTS

Law Enforcement shall make reasonable attempts to verify that an offender is living at the registered address including verifying an offender's address.

REGISTERED SEX AND KIDNAPPING OFFENDERS WITH FIXED RESIDENCES

See information provided in <u>registered sex offender and kidnapping offender address and residency</u> <u>verification grant program</u>.

HOMELESS OFFENDERS

- All homeless sex offenders, regardless of level, must report in person to the Sheriff of the county where he or she is registered. The person must keep an accurate accounting of where he or she stays during the week and provide it to the county Sheriff upon request.
- Must report during business hours on a day set by the Sheriff's office.
- Lack of a fixed residence may be a factor considered in determining an offender's risk level and subject to community notification procedures.

PHOTOS

Photos may be taken at any time to update an offender's file, especially when there is a change in address or if there has been a substantial change in appearance.

REGISTERED SEX OFFENDER AND KIDNAPPING OFFENDER ADDRESS AND RESIDENCY VERIFICATION GRANT PROGRAM

<u>RCW 36.28A.230</u> directed WASPC to "administer a grant program to local governments for the purpose of verifying the address and residency of sex offenders and kidnapping offenders registered under <u>RCW</u> <u>9A.44.130</u> <u>RCW who</u> reside within the county Sheriff's jurisdiction."

Under the address verification grant program, WASPC provides funding to each county Sheriff to conduct address verifications using the following schedule (at a minimum):

- For Level I Offenders—Face-to-Face Address Verification will occur once every twelve months.
- For Level II Offenders—Face-to-Face Address Verification will occur once every six months.
- For Level III Offenders—Face-to-Face Address Verification will occur once every three months
- For the purposes of this grant, unclassified offenders and kidnapping offenders are considered level I offenders, unless the local jurisdiction sets a higher classification in the interest of public safety.

When the address verification grant program is not funded or an agency does not participate in the program, address verifications default to the procedures outlined in <u>RCW 9A.44.135</u>. Reasonable attempts require a yearly mailing by certified mail with return receipt requested, a non-forwardable verification form to the offender at the offender's last registered address sent by the chief law enforcement officer of the jurisdiction where the offender is registered to live. For offenders who are designated as sexually violent predators, the mailing must be sent every 90 days (<u>RCW 9A.44.130</u>). Sheriffs and Chiefs may enter into agreements to delegate the authority and obligation to fulfill the minimum address verification requirements.

It is strongly advised that address verifications be conducted during normal business or early evening hours. Late night and unnecessarily excessive verifications do not instill a willingness to cooperate with law enforcement.

PUBLIC DISCLOSURE

WASPC: <u>Per RCW 4.24.550</u>, law enforcement agencies must provide information requested by the Washington Association of Sheriffs and Police Chiefs to administer the statewide registered kidnapping and sex offender website. Within five business days of the Washington Association of Sheriffs and Police Chiefs receiving any public record request under chapter <u>42.56 RCW</u> for sex offender and kidnapping offender information, records or web site data it holds or maintains pursuant to this section or a unified sex offender registry, the Washington Association of Sheriffs and Police Chiefs shall refer the requester in writing to the appropriate law enforcement agency or agencies for submission of such a request. The Washington Association of Sheriffs and Police Chiefs shall have no further obligation under chapter <u>42.56 RCW</u> for responding to such a request. (Effective July 24, 2015) This section is remedial and applies retroactively.

Local Law Enforcement: In 2016, The Supreme Court of Washington State issued its opinion in the *Zink* Case (<u>No. 90413-8</u>). The Court's findings determined that <u>RCW 4.24.550</u> is not an "other statute" under the Public Records Act. Agencies should discuss this opinion with their legal advisors to determine how to handle public records requests.

WASPC does not provide legal advice and cannot direct local agencies on the proper handling of public disclosure requests.

COMMUNITY NOTIFICATION PROCESS

As directed by Washington State law, <u>RCW 4.24.550</u> and <u>9A.44.130</u>, and in accordance with federal law, Washington State registers convicted sex and kidnapping offenders and provides notification to communities. It is important to remember, in Washington, risk levels (which determine the level of community notification) are specific to offenders' individualized assessment determining their level of risk to sexually reoffend within the community at large.

BEST PRACTICES

While there are differing avenues for community notification there is little empirical data as to which methods are most effective in increasing community safety and reducing recidivism. The four most common methods, also used in Washington State, are: (1) media releases; (2) community education/notification forums; (3) offender specific flyers using either door-to-door distribution or defined area mailings; and (4) public website/registration lists/internet access.

Each method has benefits and drawbacks and meets different community needs. Notification methods that connect directly with a community seem to be more effective. It is recommended that more than one method be used.

Whatever methods are used, care needs to be taken to ensure the accuracy of the factual information being presented in order to reduce the threat of harassment of offenders and to protect the confidentiality of victims.

Law Enforcement must "make a good-faith effort to notify the public and residents within "a reasonable period of time" after the offender registers with the agency (<u>RCW 4.24.550(6)</u>).

NOTIFICATION PROCEDURES

STEP 1—ASSESSING RISK AND NOTIFICATION LEVEL

- (1) Review the risk level assessment documents on an individual sex offender received from DOC or the DSHS on behalf of the ESRC.
- (2) Assign the risk level provided by the ESRC or assign a different classification level and submit the required law enforcement Departure Notice.
- (3) For sex offenders not released from DOC or DSHS law enforcement must complete the risk assessment tool. This might include SSOSA, out of state offenders, and offenders sentenced to jail time.

STEP 2—DETERMINING THE SCOPE OF NOTIFICATION

- (1) Determine the "scope of the danger" this offender poses to your community. This determination is based on the offender level, age of victim, primary areas where the offender might be found, and other potential risk factors.
- (2) Determine the geographic "scope of dissemination". This is a local determination of the primary area to receive notification. The review should identify schools, child care centers, vulnerable adult care centers, libraries, and other places that attract or cater to children that are in the neighborhood of the offender's residence, the area around the employment site and other sites the offender might be found.

STEP 3—CREATING LEVEL II AND LEVEL III COMMUNITY NOTIFICATION BULLETINS

State bulletins and/or correspondence issued to law enforcement by the Department of Corrections, Juvenile Rehabilitation Authority, or the Department of Social and Health Services is for law enforcement use only and **are not to be posted in the community or distributed to the public**. Some of the information may be used in drafting your own sex offender information bulletin. It is recommended that agencies use Offender Watch to create these bulletins to ensure consistency and accuracy. For examples please see <u>appendix-Appendix TBDII</u>.

Offender notification flyers and postcards generally contain offender specific information including the offender's photo and address by 100 block (please do not use the offender's complete address). It should

also contain community resource information and contact phone numbers. The flyer may be distributed as the only source of notification or may be distributed at community meetings. It is not appropriate to release this type of flyer to school districts for student distribution to parents.

Note: It is important to avoid further harm to victims that may result from the inadvertent identification of the victim in the community notification process. Since victims are often members of the offender's family, it is advisable, when describing the offender's criminal behavior in any level II or III community notification document, to refrain from stating the specific relationship between the offender and the victim. Instead a more general descriptor, such as "relative," together with relevant victim gender and age range information should be used.

Graphic details of the crime are to be avoided.

STEP 4—DISTRIBUTION OF COMMUNITY NOTIFICATION BULLETINS

The focus of community notification must rationally relate to the goals of enhanced public safety and the effective operation of government. Evaluating what is relevant and necessary information for community notification should include the level of risk of the offender; the location where the offender resides, expects to reside, or is regularly found; and the needs of affected community members to enhance their individual and collective safety. <u>RCW 4.24.550(2)</u>.

"Accordingly, the geographic scope of dissemination must rationally relate to the threat posed by the registered offender. Depending on the particular methods of an offender, an agency might decide to limit disclosure only to the surrounding neighborhood, or to schools and day care centers, or, in cases of immediate or imminent risk or harm, the public at large. **The scope of disclosure must relate to the scope of the danger**." <u>State v. Ward</u> (Washington State Supreme Court – 1994)

(a) Persons to be notified within a geographical area

- (1) Level I sex offenders: Agencies must notify school districts and school principals if the offender is, or will be, attending their school; they are required to share information with other appropriate law enforcement agencies; they may disclose information upon request to any victim or witness to the offense and any individual community member who lives near the offender's residence or where the offender expects to reside or is regularly found, and any individual who requests information regarding a specific offender <u>RCW 9A.44.130</u>, <u>RCW 4.24.550(3)</u>.
- (2) Level II sex offenders: follow level I guidelines PLUS the agency is authorized to release relevant, necessary, and accurate information to public and private schools, child day care centers, family day care providers, libraries, businesses and organizations that serve primarily children, women or vulnerable adults, and neighbors and community groups near the residence where the offender resides, expects to reside or is regularly found. <u>RCW 4.24.550(3)</u> Level II information is posted on the public registered sex offender website.
- (3) Level III sex offenders: follow level II notification guidelines PLUS the agency is authorized to release relevant, necessary, and accurate information to the public at large. This may include publishing information in a legal newspaper with general circulation in the area of the sex offender's registered address.
- (4) Homeless and transient offenders: because more localized notification is not feasible and homeless and transient offenders may present unique risks to the community, the agency may also disclose relevant, necessary, and accurate information to the public at large for offenders

registered as homeless or transient (including level I offenders). This is usually done by posting the information on the public registered sex offender website. <u>RCW 4.24.550</u>.

Note: Agencies are encouraged to proceed with caution when considering the use of social media as it relates to registered sex offender notification. As mentioned above, the scope of disclosure must relate to the scope of danger.

(b) Public and Private Schools

- Sex offenders residing in school district boundaries: Law enforcement, school districts and school principals should develop written protocols to ensure school and community safety. These protocols should include:
 - Understanding that community notification is the responsibility of law enforcement.
 - Plan for distribution of community notification bulletins within their respective schools when a registered level II or level III sex offender moves into an area near a school. Community notification bulletins on adult and juvenile registered sex offenders should not be sent to parents through their elementary school age children.
 - Plan for community notification when the registered sex offender is a student at a school that ensures school and community safety while respecting the privacy and educational rights of juvenile offenders.
 - 0
 - Procedures to provide information to organizations that may use school space after school hours.
 - Protocols that discourage secondary dissemination of notifications, i.e. teachers sharing the information in classrooms.
 - Information directing parents requesting copies of community notification bulletins to contact local law enforcement and/or check the Washington Sex Offender website.

• Juvenile sSex offender attending school (RCW 9A.44.138):

- Law enforcement is required to promptly notify the school district and the principal or department of public safety when a student required to register as a level I, II or III sex offender is enrolling in or is attending their school. The information given must include: name, complete residence address, date and place of birth, place of employment, crime for which convicted, date and place of conviction, aliases used, social security number, photograph and risk level. If the person does not have a fixed residence, the information must include where the offender plans to stay. . Upon receiving notice from a registered person pursuant to RCW 9A.44.130 that the person will be attending a school or institution of higher education or will be employed with an institution of higher education, the sheriff must promptly notify the school district and the school principal or institution's department of public safety and shall provide that school or department with the person's: Name and any aliases used; Complete residential address; date and place of birth; place of employment; crime for which convicted; date and place of conviction; social security number; photograph; and risk level clarification.
- In addition, the Sheriff shall notify the applicable school district and school principal or institution's department of public safety whenever a student's risk level classification is changed or the Sheriff is notified of a change in the student's address.

- The principal will then disclose the information received from the Sheriff under the guidelines established by the Superintendent of Public Instruction.
- Students who are registered sex offenders are required by law to notify law enforcement within three (3) business days prior to arriving at the school to attend classes. Students who meet the registration requirements who are already attending school must notify law enforcement immediately.
- Juvenile sex offenders may NOT attend a public or private school attended by the victim or the victim's siblings. <u>RCW 13.40.215</u>

(c) Childcare Centers, Family Child or Adult Day Care Providers

Mail, e-mail, fax or hand deliver bulletins to child-care centers and family day care providers that fall within the geographical scope of dissemination. Using the Offender Watch special recipient list to send an e-mail will simplify this requirement. To obtain contact information for licensed child-care facilities, contact your local member agency of the Washington State Child_-Care Resource and Referral Network at 1-800-446-1114 or www.childcarenet.org. The local R&R program can provide a list of licensed child-care facilities based on a specified distance from a given address. The list will include the facility's business name, a contact name, the facility's physical address, a mailing address (if different) and a telephone number. You may also use the Department of Early Learning's website for Child Care checks.

Adult facilities (i.e. Nursing homes, adult family homes and assisted living providers) can be searched on the DSHS Aging and Long-Term Support Administration's website. DSHS licensed adult facilities can be searched by zip code at the following links:

- Adult Family Homes <u>www.aasa.dshs.wa.gov/lookup/AFHRequestv2.asp</u>
- Boarding Homes <u>www.aasa.dshs.wa.gov/lookup/BHRequestv2.asp</u>
- Nursing Homes <u>www.aasa.dshs.wa.gov/Professional/NFDir/directory.asp</u>

Child-care and adult care providers are charged with the safety of the children and clients in their care so need to be made aware of potential safety concerns. In addition, they can provide a community notification bulletin to parents or guardians when they arrive to pick up their family member.

(d) Public Libraries and businesses and organizations that serve primarily children, women, or vulnerable adults

When possible, use Offender Watch special recipient lists, e-mail lists and/or broadcast FAX for notifications to care centers, libraries, businesses and organizations for greater efficiency and speed.

(e) Neighbors and community groups near the residence where the offender resides, expects to reside or is regularly found

Community notification forums and/or distribution of notification flyers or postcards are the two primary means of notifying community residents. An active block watch or volunteer program through a department will assist in this task. Community notification bulletins and safety literature can be sent directly to block watch captains or police department volunteers to distribute to residents in the identified area. Don't overlook apartment or homeowner associations, especially if there are large apartment

complexes or developments in the jurisdiction. In rural jurisdictions, the local Grange may assist in getting the bulletins distributed. Notification postcards can be mailed directly through Offender Watch.

(f) Other law enforcement agencies

Any time a notification is created, automatically send a copy of the bulletin to other law enforcement agencies in the jurisdiction and neighboring jurisdictions. This can be done through Offender Watch. When the offender moves, the Sheriff's office of the county of residency enters the information into Offender Watch which then notifies the new county agency.

All registered sex offenders are to be entered into Offender Watch database maintained by the Washington Association of Sheriffs and Police Chiefs. The database will be used to populate the public registered sex offender website which website, which shall post all level II, level III, out-of-compliance level I and, homeless/transient level I registered sex offenders and kidnapping offenders in the state of Washington. The website shall contain, but not be limited to, the registered sex offender's name, relevant criminal convictions, address by hundred block, physical description, and photograph. The website shall provide mapping capabilities that display the sex offender's address by hundred block on a map. The website shall allow citizens to search for registered sex offenders within the state of Washington by county, city, zip code, last name, and address by hundred block. <u>RCW 4.24.550(5)</u>.

STEP 5—SEX OFFENDER COMMUNITY NOTIFICATION FORUMS

One of the most important benefits of community notification is that it provides a vehicle for educating the community regarding sex offenders in general. Protecting children and adults in the community is a much larger task than just knowing the location of registered sex offenders. Community notification meetings provide an opportunity for law enforcement and community stakeholders to partner with private citizens to address public safety.

Few would question the need for sex offenders to be held accountable for their actions. Yet we must insure that sex offender registration and community notification is not used as additional punishment. It is, and is meant to be, regulatory. Fair, responsible, and non-inflammatory community notification is a reasonable consequence to the acts of the offender. Furthermore, it allows citizens to take prudent and rational steps to protect themselves, their children, and their community from the sex offenders they know about as well as those they do not.

Best practice has been identified as a community notification meeting which meet state and federal community protection laws, focuses on community safety issues and universal precautions AND provides offender specific information. Recognizing it is not possible to conduct a meeting every time an offender is released or relocates, law enforcement is encouraged to host meetings on a regular basis. Copies of offender information flyers identifying those currently residing or frequenting that geographical area should be available at any meetings held.

Community Notification Team

Community notification of an offender's release or relocation should be based on primary principles: offender containment, community education, empowerment, and involvement. Best practice for community forums is community collaboration to include law enforcement, the Department of Corrections, Department of Social and Health Services, victim service providers, advocacy groups, and school district personnel.

Once a Community Notification Team is established, the same individuals should participate each time allowing the members to develop experience and comfort in conducting meetings. Prior to any meeting, agreement needs to be made as to roles and responsibilities of all participants. The roles of the various participants might be:

(a) County Sheriff and or local law enforcement: Convene or arrange with a designee to convene the meeting. Provide information about the history and social responsibility of sex offender registration and supervision. Provide local contact information for prevention education, victim services, and questions and concerns. Provide information regarding how the offender, or offenders in general, will be managed.

Victim Service Providers: Provide safety, prevention, and community empowerment information.

- (b) DOC/DSHS/JRA: Provide specific supervision information regarding the offender(s) who have been released and general information on the role of DOC/DSHS/JRA in supervising offenders in the community, if applicable to the meeting.
- (c) School Personnel: School personnel may provide specific information regarding the school's response if the offender is or will be attending school.
- (d) Others: Based on the risks the offender presents you may also want to consider including representatives to provide general information about sex offender treatment, mental health issues, domestic violence, or faith community involvement.

Planning a Community Notification Forum

- (a) Determine the date and time of the event. Weekday evenings are usually best. Start and end on time.
- (b) Arrange for an accessible meeting location and any necessary equipment. School auditoriums, churches, and community halls work well, as do grange halls in the rural areas.
- (c) Meeting notifications can be done by a targeted mailing, mass geographical mailing, in person neighborhood canvassing, or sent home from school via a parent newsletter get the word out. Offender Watch generated postcards or agency created flyers may be used to inform the public of an upcoming sex offender information meeting. This announcement should not include offender specific information and should be suitable for distribution by students to take home to parents. The announcement should state that the meeting content is not suitable for children and parents are requested to make child care arrangements
- (d) On the day of the meeting arrive early at the facility to check seating and equipment and set up a resource table. Handouts enable citizens to reference the information you are

presenting and are useful when covering key points of information with their children. Whenever possible include information in languages representing the community population.

<u>Conducting a Sex Offender Community Notification Forum Outline, a guideline from the Center for Sex</u> <u>Offender Management</u>

- Welcome the attendees, introduce the Community Notification Team members and their roles, and the review the purpose of meeting.
- Inform the audience about Washington State's sex offender registration and state and federal community notification and protection laws.
- Provide information about the sex offender or offenders who are the subject of this particular community forum. This will usually include the information published in the notification flyer.
- Present information about local supervision and treatment efforts to safely manage registered sex offenders in the area. Consider including statistics and percentages of level II and level III offenders. Provide a brief description of specific efforts to safely manage a particular offender emphasizing supervision and special conditions.
- Explain the restriction for juvenile offenders to attend a school where the victim or victim's siblings are attending, if applicable.
- Explain that stability is a key ingredient to prevent reoffending. Include the consequences of abuse of the law by intimidating, harassing or threatening an offender.
- Acknowledge the audience's interest in their own safety, the safety of their children, and the safety of their neighborhoods.
- Provide contact information including the local sexual assault program for personal safety and child safety education, local law enforcement, and the Offender Watch website.

Example community notification educational materials including a PowerPoint presentation are found in the WASPC Sex Offender Information and Notification Resource Center Website.

Protecting Victim Identification

It is important to avoid further injury to victims that may result from the inadvertent identification of the victim in the community notification process. Since victims are often members of the offender's family it is advisable, when describing the offender's criminal behavior in any level II or III community notification document or forum, to refrain from stating the specific relationship between the offender and the victim. A more general descriptor such as "relative," together with relevant victim gender and age range information, should be used. Graphic details of the crime should be avoided.

Additional Notifications

Local law enforcement should take risk factors into consideration when determining if additional notifications beyond the legislated mandate should be made. These might include a registered sex

offender becoming transient, a radical change in appearance, a change in the offender's name, or a change in conditions.

Real Estate Agent Requirements

Buyer agents are "to advise the buyer to seek expert advice on matters relating to the transaction that are beyond the agent's expertise" (RCW 18.86.050). This has been further clarified in the seller disclosure statement as "Agents are not experts on the locations of sex offenders. Buyer's Agents are to instruct their client that information regarding sex offenders may be obtained from local law enforcement agencies."

NOTIFICATION CHECKLIST						
Daily as Needed:						
Receive state bulletin from DOC, DSHS, or JRA.						
Review offender risk level or complete risk level assessment for those	not relea	sing fron	DOC or			
DSHS.reviewed by ESRC.		0				
Assign offender risk level provided or reassign level and complete the	equired	Departur	e Notice			
then forward as required	•	·				
Determine Scope of Notification (Level I, II or III)						
Determine scope of dissemination and provide required dissemination	:					
Dissemination Required						
Other Law Enforcement Agencies	Х	Х	Х			
Principals and School Districts (if there isas required by RCW 9A.44.138-a						
juvenile offender in their school)	Х	Х	Х			
Victims and witnesses (upon request per RCW 4.24.550)	X	x	X			
Individual Community members living near an offenders residence, where						
the offender expects to reside or is regularly found <u>(upon request per RCW</u>)	x	x	x			
4.24.550)						
Any individual who requests information regarding a specific offender (upon						
request per RCW 4.24.550)	Х	X	Х			
Schools (as authorized by RCW 4.24.550)		Х	Х			
Child—care centers Centers and family Family day Day care Care		х	х			
providersProviders (as authorized by RCW 4.24.550)		^	^			
Public Libraries (as authorized by RCW 4.24.550)		Х	Х			
Businesses and organizations serving primarily children, women and/or		x	x			
vulnerable adults (as authorized by RCW 4.24.550)	-					
Neighbors and community groups near the residence where the offender						
resides expects to reside or is regularly found (as authorized by RCW		Х	Х			
4.24.550)						
Public at Large		×	X			
Community Notification per RCW 4.24.550(4)			<u>X</u>			
Daily:	1					
Update publicly accessible website using Offender Watch. Level II an						
published. Kidnapping offenders are always published. Level I offender		y publish	<u>ed when</u>			
they are out of compliance and/or register as transient. (RCW 4.24.550	<u>n</u>					
Every 90-Days:						
	tification	bullation				
Consider these items in determining the need to distribute another no (a) offender becomes transient; (b) change in address; (c) radio						
appearance; (d) change offender's name; and (e) change in conditions		-	ienuel s			
Every 6 Months:	orregisti					
Level II offenders: face-to-face address verification						
Yearly:						
Level I offenders: face-to-face address verification						

APPENDIX I: OFFENDER WATCH STANDARDIZED PRACTICES

Offender Watch is not just an offender management and monitoring tool, it is also designed as an investigative tool. As a Sex Offender Coordinator for your agency, remember, the more data you collect the more information is available for use in future investigations. State law requires you to enter specific information but it does not limit you from collecting additional data. Further, collection of additional data complies with the requirements of SORNA. the tool will be for all users.

BASIC ITEMS WHICH SHOULD BE FOLLOWED BY ALL AGENCIES STATEWIDE:

- ALWAYS BE CONSISTENT, UPLOAD DOCUMENTS (i.e. Scoring tools, police reports, court documents, registration forms, etc.), IMPORT IN A TIMELY MANNER, DOCUMENT IMPORTANT CHANGES (i.e. ANY Level changes, Name/Gender Changes).
- ALWAYS do a search before creating a new offender; we want to avoid any duplicate entries.
- All entries in Offender Watch should be in CAPS.
- Do not use the Juvenile flag on the Main tab. If the offender was a juvenile at the time of offense, document this on the Offenses Tab.
- When importing from another state, always check the SVP flag on the main page. In WA, the SVP flag should only be used when an offender is/was deemed an SVP under RCW 71.09.
- If an offender's name is longer than 30 characters, it will not be accepted in the interface with WSP; the 30-character name (same used for LiveScan and/or listed as the master name on the Triple I) should be entered in the Alias section to help avoid errors.
- Be sure to add/update the verification cycles. There should only be one active cycle per offender.
- Remember to update the compliance box when the offender is non-compliant
- Adding FTR offenses to the offense tab Only add Class B or C offenses that are registerable. All other FTR convictions should be posted in the notes section.
- All Kidnapping offenders should be published on the public site. RCW 4.24.550(5)(a)
- Never delete imported records and reports.
- When documenting school/work/volunteer, if there is not one reported, document "none reported" but DO NOT check the primary current box, just enter the date.
- When an offender moves to your jurisdiction, continue to use the last assigned risk level until you have completed your review.
- Any change in level should be documented in the investigative notes

STATUS:

- Active—used for all active Offenders
- Active Transient—use for any transient offender
- Active Local Jail—use when and offender is in a local jail
- Active Absconded—Use when the offender has absconded; make a note in the address line indicating that you either have a warrant or are unable to locate the offender
- Inactive Incarcerated—Use when the offender goes to DOC or SCC or Federal Detention
- Inactive Reg. Expired—Use when the offender is Administratively Relieved or Relieved by the court; Note "relieved" or "ROD" in the address line with additional documentation in the Investigative Notes.

- Inactive Out of Area—Is only used for offenders that move out of state, once confirmation is received that the offender registered in the new state; the state (and address) should be added to the address tab.
- Inactive Deceased—Enter "deceased" in the address field.

SEALED RECORDS:

- Send the court order to WASPC.
- WASPC will import the record to a hidden account and create a "ghost" record that is still searchable by Name/DOB. This record WILL NOT have any additional records attached to it.
- All entries in Offender Watch should be in CAPS.
- STATIC 99R scoring sheets and departure forms should be scanned and entered into Offender Watch, along with any other available documents regarding the offender.
- RSOs who are relieved of the duty to register to be tracked under "registration expired."

This entry is located on an offenders main page, General tab, *Status field.

- RSOs in local jails to be tracked as "active-in local jail". This entry is located on an offenders main page, General tab, *Status field. Offenders' in prison (DOC) should be marked "inactiveincarcerated" and left posted.
- RSOs who have absconded remain "active-non-compliant."
- RSOs whose sex conviction is vacated must be deleted from Offender Watch. Note: Do not delete any other offenders, including those with sealed records.
- RSOs who are deported to be tracked as "inactive-Deported".

This entry is located on an offenders main page, General tab, *Status field.

- Posting Failure to Register in Offender Watch only Class "B" felony and second Class "C" felony FTR offenses are registrable. All other FTR offenses should be posted in notes. A third or subsequent felony FTR is a class "B" felony for crimes committed on or after 6/10/10 (RCW 9A. 44.132(1)(b). A first or second FTR is still a class "C" felony.
- Kidnapping Offenders -RCW 4.24.550(5)(a) requires all kidnapping offenders be posted on the public web site. RCW 4.24.550(5)(a)(iii) For kidnapping offenders, the web site shall contain, but is not limited to, the same information and functionality as described in (a)(i), (SAME REQUIREMENTS AS A LEVEL 3 Offender get posted) of this subsection, provided that it is permissible under state and federal law. If it is not permissible, the web site shall be limited to the information and functionality that is permissible under state and federal law. The is no guidance on verification SONAR committee consensus is annually unless you have reason to believe more supervision is required.
- Never delete imported records and reports.

- When asking an offender for information and they indicate none, enter "none reported" in that field. I.E. Are you going to school? "No, as an answer" should indicate "none reported" in the school field.
- When an offender moves to your jurisdiction continue to use the last agency's "level" until you have completed a full review.
- Deceased offenders should be marked as "inactive --deceased" and unpublished from the website.
 Deceased should also be entered in the address field.

This entry is located on an offenders main page, General tab, *Status field. The address change to deceased is entered under the address/ phone tab, both the current and primary boxes should be checked.

WSP should be notified using the "relieved of duty" form. Any supporting documentation should be sent with the form and uploaded into Offender Watch.

 When aggravating or mitigating an offender the best practice is to review the scoring tool. If the level is changed at that point, provide written explanation for the factors in determining the change in level on the Change Form and submit to the last agency and WSP SORsubmissions@wsp.wa.gov.

Right click on the offenders in the main agency search window. Scroll over "reports" select the "WSP change form."

ENTERING ADDRESSES (OFFENDERS IN CUSTODY, TRANSIENT, OR OUT-OF-STATE):

- Leave street number field blank. Do not use 000 in Street # or it will not show "initial block of" on the website.
- Below is the agreed upon entry format for the various items. These updates should be made by the agency of registration.

Street Address	<u>City</u>	County	<u>State</u>
TRANSIENT	<u>CITY</u>	<u>COUNTY</u>	WA
FAIL TO VERIFY	<u>CITY</u>	<u>COUNTY</u>	WA
INMATE – DOC		<u>COUNTY</u>	WA
RESIDENT—SCC/JRA		<u>COUNTY</u>	WA
INMATE—JAIL	<u>CITY</u>	<u>COUNTY</u>	WA
OUT OF STATE (if you don't have the address)	<u>CITY</u>	<u>COUNTY</u>	<u>STATE</u>
ROD—(admin or court)	<u>CITY</u>	<u>COUNTY</u>	<u>WA</u>
DECEASED	<u>CITY</u>	<u>COUNTY</u>	<u>WA</u>

• If an offender is returned to custody, DOC, JRA or the SCC should notify local law enforcement. Local law enforcement is the appropriate agency to update the offender record. DOC, JRA and the SCC should only import offender files as individuals are preparing for release.

- Enter street types using US Postal designations, i.e. AVE, BLVD, CT, DR, LN, ST, WAY, RD
- Apartment, unit, suite numbers must be entered in the apartment field. Do not enter the apartment number in the address field. The address field includes the street name and address number only. IE 141---B Main St should be entered as "141 Main St" in the address field and "B" in the apt field.

PUBLISHING INFORMATION:

The publish check box is located on an offenders main page, on the general tab and the text next to the box is inred.

- Transient, Out-of-Compliance—Check the publish box for Level I offenders who are transient or non-compliant. Level I offenders are blocked from publication on the public website unless this box is checked. If you check a Level I offender who would not be published, the information is blocked from the website, but an e-mail with no information would go out to anyone registered. The e-mail component is triggered as needed to send the data to other law enforcement agencies.
- Tribal RSOs—Process sex offenders convicted in tribal court the same as out-of-state offenders. Remember to notify RSO of the obligation to register with the tribe if they live, work or go to school on tribal lands.
- Lives in one county but works or goes to school in another—Radial notifications should always go out for residency. LE in the county of employment or school may do a radial notification based on the address where the RSO may regularly be found, i.e. place of employment, school.
- Out-of-area posting—When an offender moves out of state, they are shown as "inactive, out-of-area" in Offender Watch, but are not published on the website.

US MARSHAL'S NOTIFICATION:

Under the Adam Walsh Act, the United States Marshals Service (USMS) has a responsibility to assist their state/local partners with the identification, investigation and prosecution of non---compliant sex offenders. Additionally, if that offender has absconded and travels in interstate commerce, the USMS can seek prosecution of that offender under 18 USC 2250.

The following should serve as a guide when sending a USMS alert through Offender Watch:

- 1. Upon discovery that an identified non-compliant sex offender may have absconded.
- 2. When sending an alert to the USMS, <u>please provide as much information as possible</u> in both the alert and offender record.

Any other information pertaining to the relocation of an offender should be sent to the appropriate sex offender registry office.

Marshal notification is completed by checking the box in the "Alert US Marshal's" field on an offenders main page, general tab. Fill in the requested information on the pop---up window and click "alert"

CHANGES IN REGISTRATION REQUIREMENTS:

• When an RSO with a 10 or 15-year registration requirement has "timed out" then either upon request or at agency discretion, the LE agency should run a criminal history and check to see if the offender has had any new disqualifying offense convictions. If none and the person is eligible for relief, a WSP Relieved of Duty form (found under reports in Offender Watch) is completed and submitted offender Watch is updated. The update to Offender Watch may trigger an error email from the WSP interface, they are just looking for confirmation that the relief is correct in the system, system; no further action is needed unless WSP requests additional information. In counties with oversight committees, the committee chairperson should sign off the form. Documentation should be added to the agency file and notification provided to the offender.

Right click on the offenders' name in the agency search window. Move the mouse over "reports" and click no the relief of dutyreport. Open in word and after completing send to WSP.

 When an RSO with lifetime registration meets the criteria and requests to be relieved of the duty to register, a petition must be submitted to the court. Petition forms are available on <u>www.courts.wa.gov</u> and may be used as a model of an informational sheet given to registered sex and kidnapping offenders on how to petition the court to be relieved of the requirement to register.

LEGAL NAME CHANGES:

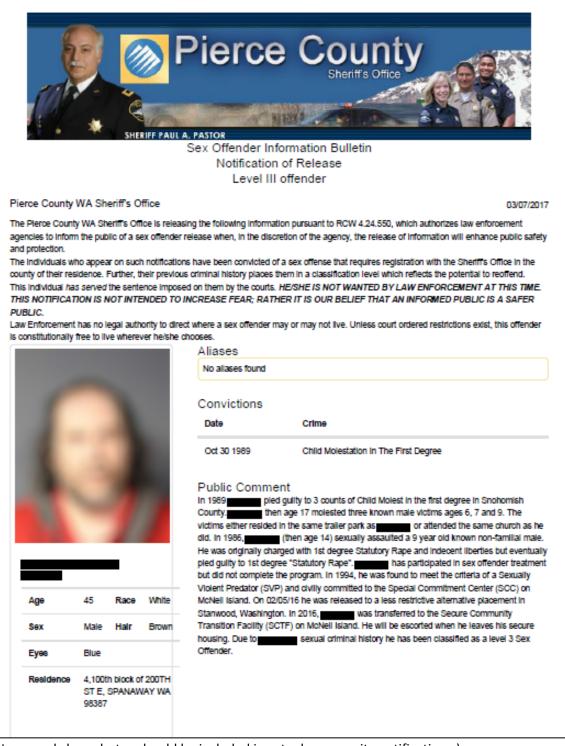
Current federal and state laws do not prevent offenders from legally changing their names. However, these changes do not relieve the offender from their duty to register. When an offender provides court documents supporting a legal name change the following are the recommended best practices:

- To add a new name only as an alias, send in the court documents to the WSP. Court ordered name changes do not change the master name on the WSP record. The master name is the name given on the first retainable set of fingerprints the WSP entered to our database.
- To change the offender's name on the WSP SOR registry (which does not affect the master name) you will need to send a new completed fingerprint card and a color photo. The name given on the most current registration will appear on the registry and all names given on a fingerprint registration card will appear in the alias section of the WSP criminal history record information (CHRI).
- Update Offender Watch. The offender's name and if applicable (transgender persons) gender should be updated to reflect the new information. A new picture and all court records should be uploaded. Investigative notes should be included which explain the change and any other

relevant information. Include the offenders prior legal name in the alias section. Update physical description if this has changed, remember to include details like wears colored contact lenses in the other characteristics section.

• Explain the offenders continued duty to register as required by law and provide them with a new notification of registration form, obtain all signatures and initials, once complete scan and upload this information into Offender Watch.

APPENDIX II: SAMPLE NOTIFICATION BULLETINS



(Name and clear photos should be included in actual community notifications.)

	Sex Offender Notification							
hurston County WA Sheriff's Office John Snaza 2000 Lakeridge Drive SW Olympia, WA 98501 360 754-2894	Offender Information Name Comments:			Registration # 3491	79	Age 19 Sex Male Race White Height 6.02 Weight 225 Hair Black Eyes Brown		3
	Residence Street				City	County	State	Zip
The Thurston County Sheriff's Office is releasing the following	2100 block of OV	/ERHULSE RD N	IW		(MPIA	Thurston	WA	98502
information pursuant to RCW 4.24.550. The individual who appears on this	Alias							
notification has been convicted of an offense that requires registration with the Sheriff's Office and places him/her in a	CHANCE HOOF Scars/Tattoos Location	PER-LINN	ı	Location	Type/Descriptic	on Location	n Type/	Description
classification level which reflects the potential to re-offend. This individual has served the sentence	Offense Date Committed	Date Convicted	Counts	RS Code/Descriptio	'n	Crime D	etails	
imposed on him/her by the courts and has advised this office that he/she will be living at the location listed. This notification is not intended to increase fear; rather, it is our belief that an informed public is a safer public.		01/04/2012 01/04/2012 08/22/2016	1 1 1	9A.64.020(1)(b)- Ir first degree 9A.64.020(2)(b)- Ir second degree 9A.40.090- Luring Motivated)	ncest in the			

(Name and clear photos should be included in actual community notifications.)

APPENDIX III: RESOURCES

RESOURCES FOR LAW ENFORCEMENT AGENCIES

- Jamie Weimer<u>Terrina Peterson</u>, WASPC Outreach and Programs Manager: jweimer@waspc.org
 or (360) 486-2419WASPC Sex Offender Registration and Notification Coordinator
 - 360-486-2386 or tpeterson@waspc.org
- Offender Watch: 1-888-WATCH-12 or <u>http://watchsystems.com/</u>
- Jail Booking and Reporting System (JBRS): <u>www.jbrs.org</u>
- Facebook
 - o Report Abuse: https://www.facebook.com/help/359033794168099/
 - o Law Enforcement: https://www.facebook.com/help/473784375984502/

WASHINGTON STATE RESOURCES

Offender Information

- Washington Association of Sheriffs and Police Chiefs (WASPC)—Washington State Sex Offender Information Center: <u>www.waspc.org</u> or 360.486.2380
- Washington State Patrol (WSP), Identification and Criminal History Section Sex/Kidnapping Offender Registry: 360-705-5100
- Local Sheriff's Office:
- Links to Washington State Laws regarding registration/notification: <u>www.access.wa.gov</u> or <u>http://apps.leg.wa.gov/rcw/</u>
 - o Public Notifications—<u>RCW 4.24.550</u>
 - o Registration of sex offenders and kidnapping offenders—<u>RCW 9A.44.130</u>
 - o End of Duty to Register—<u>RCW 9A.44.140</u>
 - o Address Verification—<u>RCW 9A.44.135</u>
 - Notice to persons convicted of sex offenses and kidnapping offenses—<u>RCW 72.09.330</u>
 - o Registration requirement changes—<u>RCW 9A.44.145</u>
 - o Central Registry—Sex offenders and kidnapping offenders—<u>RCW 43.43.540</u>
 - Sex offenders, release of information to protect public, End of Sentence Review Committee, Assessment, Records access, Review, classification, referral of offenders, Issuance of narrative notices—<u>RCW 72.09.345</u>
 - o Homeless registered offenders—<u>RCW 9A.44.130</u>
 - o Juvenile offender school notifications and restrictions—<u>RCW 13.40.215</u>160

State Departments

- Department of Corrections (DOC) www.doc.wa.gov
- Indeterminate Sentencing Review Board (ISRB): <u>www.srb.wa.gov</u>www.doc.wa.gov/corrections/isrb/default.htm
- Department of Social and Health Services (DSHS): www.dshs.wa.gov
 - o <u>Juvenile Rehabilitation Administration (JRA)</u>
 - o Mental Health Division (MHD)—Western and Eastern State Hospitals
 - Special Commitment Center (SCC) for sexual predators
- Department of Labor and Industries—Crime Victim Compensation Program: <u>www.crimevictims.LNI.wa.gov</u>www.lni.wa.gov/claimsins/crimevictims/_-or (800) 762-3716
- Office of Superintendent of Public Instruction Sex Offender Management in Schools: www.k12.wa.us/safetycenter

Victim Services

- Office of Crime Victims Advocacy: <u>www.cted.wa.gov https://www.commerce.wa.gov/serving-communities/crime-victims-public-safety/office-of-crime-victims-advocacy/</u>-or (800) 822-1067
- Department of Corrections—Victims Services Program: <u>www.doc.wa.gov/victims</u> or (800) 322-2201
 - Department of Social and Health Services, Victim/Witness Notification: (800) 422-1536
- Washington Coalition of Sexual Assault Programs: <u>www.wcsap.org</u>
- Statewide Automated Victim Information and Notification (SAVIN): <u>www.vinelink.com</u> or (877) 846-3492

NATIONAL RESOURCES

- National Sex Offender Public Registry: <u>www.nsopr.gov</u>
- National Institute of Justice, Office of Justice Programs: <u>www.ojp.usdoj.gov/nijnij.gov</u>
- Center for Sex Offender Management: <u>www.csom.org</u>
- National Sexual Violence Resource Center: <u>www.nsvrc.org</u>
- National Center for Missing and Exploited Children: www.missingkids.com
- The Jacob Wetterling Foundation: <u>www.jwf.org</u>
- National Center for Victims of Crime: <u>www.ncvc.org</u>
- National Organization for Victim Assistance: <u>www.trynova.org</u>
- National Center for State Courts: <u>www.ncsconline.org</u>
- National Sheriffs' Association: www.Sheriffs.org/home.shtml
- The Association for the Treatment of Sexual Abusers: <u>www.atsa.com</u>
- National Council of State Legislatures: <u>www.ncsl.org</u>
- National District Attorneys Association: <u>www.ndaa.org</u>
- Office for Victims of Crime: <u>www.ojp.usdog.gov/ovcovc.gov</u>
- Office on Violence Against Women: <u>www.usdoj.gov/ovw</u>
- Mothers Against Drunk Driving (MADD): <u>www.madd.org</u>
- International Association of Chiefs of Police, Victim Services Committee: <u>www.theiacp.org/div_sec_com/committees/Victim_Services.htm/victim-services-committee</u>
- Megan's Law: <u>www.megans-law.com</u> net