

WASHINGTON ASSOCIATION OF SHERIFFS & POLICE CHIEFS

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Serving the Law Enforcement Community & the Citizens of Washington

WASPC GENERAL BUSINESS MEETING 2016 FALL TRAINING CONFERENCE CAMPBELL'S RESORT | CHELAN, WA WEDNESDAY, NOVEMBER 16, 2016 | 8:00 A.M.



CALL TO ORDER:

President Ken Hohenberg called the meeting to order at 8:00 a.m.

APPROVAL OF MINUTES FROM MAY 26, 2016 MEETING:

Motion: Sheriff Tom Jones, Grant County, moved to approve the May 26, 2016 General Business Meeting minutes as written. Sheriff Rick Scott, Grays Harbor County, seconded the motion. The motion to approve carried.

RESOLUTIONS:

There was one resolution presented for consideration by the membership. 21st Century Policing. Chief Ed Holmes from Mercer Island PD presented a proposed resolution for consideration from the Public Trust Committee. The idea behind the resolution is to use the President's 21st Century Policing Report as a template for the committee. The resolution encourages members to implement the steps outlined in the report. It further recognizes that not every item of the six pillars will fit for all agencies. It does formally recognize that this template is what WASPC will be using as move forward.

Chief Mike Lasnier of the Suquamish Police Department said that, while he has no problem with using the document as a template for building public trust, he is concerned about adopting the template now that there is a new incoming administration in Washington, D.C., and the question of whether the new administration will continue to use the document as a model for law enforcement across the country.

Motion: Chief Lasnier moved to table the proposed resolution until the spring 2017 WASPC conference so the membership can make an informed decision after it has had an opportunity to interact with the new administration and the new Justice Department. The motion died due to the lack of a second.

Motion: Chief Chris Skinner from Richland PD moved to approve the resolution as submitted. Sheriff Dave Stanko from the Jefferson County Sheriff's Office seconded.

Chief Steve Strachan doesn't believe the resolution is necessarily tied to one administration or another as it contains some very good ideas. It is not an either/or, but he appreciates Chief Lasnier's comments. President Hohenberg also thanked Chief Lasnier for his comments and believes the document serves as a good foundation for what we're trying to do across the state.

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| President KEN HOHENBERG <i>Chief--Kennewick</i> | President Elect BRIAN BURNETT <i>Sheriff--Chelan County</i> | Vice President KEN THOMAS <i>Chief--Kent Executive Board</i> | Past President CASEY SALISBURY <i>Sheriff--Mason County</i> | Treasurer ROBERT TORGERSON <i>Chief - Aberdeen</i> |
| DUSTY PIERPOINT <i>Chief - Lacey</i> | BONNIE BOWERS <i>Chief - Anacortes</i> | STEVE STRACHAN <i>Chief - Bremerton</i> | MARK NELSON <i>Sheriff - Cowlitz County</i> | JOHN SNAZA <i>Sheriff - Thurston County</i> |
| JOHN TURNER <i>Sheriff - Walla Walla County</i> | MARK COUEY <i>Director--OIC Special Investigations Unit</i> | JOHN BATISTE <i>Chief - WA State Patrol</i> | JAY TABB <i>SAC - FBI, Seattle</i> | MITCH BARKER <i>Executive Director</i> |

The motion to approve the resolution as submitted carried with one nay.

President Hohenberg noted that to save time, all reports will be approved in one motion instead of one at a time. If there were questions or concerns with any specific report, those will be pulled for further discussion if needed.

COMMITTEE REPORTS:

Boating Safety – Sheriff Bill Benedict, Clallam County

- He noted that boating fatalities in the state of Washington stay fairly consistent in the mid to higher 20's annually. For 2016 to date, there have been 13 so far. It is hoped this is a good indicator that the trend is down.
- The Paddling Advisory Committee is continuing to look at ways to put a funding mechanism into place so that the paddling community shares in the costs of safe boating like boaters, wave riders and others pay.

Corrections/Jail Managers – Sheriff Rick Scott, Grays Harbor County

The following items were discussed at the committee's meeting on Tuesday:

1. DOC Contracts updates are being developed by DOC currently. Contract's Manager, Thomas Lane, requested input from members. PREA language will likely be eliminated in the next contract versions.
2. DOC Health Services Update from Ronna Cole, Health Services Administrator, DOC.
3. Trueblood vs. DSHS Lawsuit Update from Ingrid Lewis, DSHS. This is the class action federal lawsuit against DSHS regarding the Competency Evaluation and Treatment shortcomings in the state. DSHS has been ordered to develop a Triage and Diversion Program for class members. WASPC staff has been involved in the stakeholder meetings to date. More on this topic in coming months.
4. Update on the Health Care Authority's efforts to implement SSB 6430, Medicaid Suspension versus Termination for those incarcerated or in state hospitals. HCA is asking for additional funding authority to implement the legislature's policy by July 2017.
5. Highlight and review of DRW Reports on the jails in Washington State.
6. Jill Lowe provided an overview of Jail Liability, Risk Pool and Policy Implications. The theme is that the County Risk Pool will continue to partner with jails on Lexipol policies and jail training.
7. Information sharing and discussion concerning potential for 2017-2018 the legislative session around Jail Standards and Pretrial Reform.
8. Solicitation request for ideas regarding Jail Training Topics for the Spring Conference 2017.

9. Introduction of the Jail Health Care Training being piloted by invitation only through a partnership of the WA Counties Risk Pool and WASPC in June 2017.

Upcoming activities:

1. Work on recommended updates to Jail Accreditation Standards in the functional areas of Medical/Behavioral Health, Voting and technical cleanups for approval process at the Spring 2017 Conference.
2. Update Committee Charter for Executive Board approval at the Spring 2017 Conference.

Finance & Personnel Committee – Chief Robert Torgerson, Aberdeen PD

The committee met to review the cash, financial statements and the 2017 budget. The committee met with the Board to review those. WASPC is now required to do this as the result of an audit recommendation that the Board review statements and approve by motion.

Cash on hand is adequate to take care of business. Liabilities are zero because the building mortgage has been retired. The return on investments are showing an upward trend also. The Board approved the committee's report at their meeting on 11/15/2016 and is now requesting approval by the membership.

Grants Committee – Sheriff Mark Howe, Wahkiakum County

The Grants Committee received good news at their 11/15/16 meeting that it will receive \$30k to begin funding for emergent needs.

Homeland Security/Intelligence – Sheriff Ozzie Knezovich, Spokane County

The committee discussed WAGangs. WASPC will once again seek funding for the database from the Legislature in 2017. If funded, the money will be used to populate the database. Public safety will be the focus for why funding is needed. When/if funding is provided and the system is up and running, there is a desire to establish a statewide intelligence network.

It was suggested that it may also be a good time for the Fusion Center Board to meet with WASPC's Executive Board to discuss and/or update the vision for the Fusion Center's Board.

Indian Country Law Enforcement – Chief Rory Gilliland, Nooksack Tribal Police

- There was an announcement from Chief Lasnier from the Suquamish Tribal Police Department about Access in respect to Tribal Police Departments, in the Federal TAP program. His agency has been part of the pilot program for approximately a year.
- There was an update in regards to the retrocession of the Yakama Tribe. Sheriff Brian Winters (Yakima County); Steve Tomson, U.S.A. Eastern District) contributed to the update. It is an on-going learning process.
- Tisha Jones, from CJTC gave a brief overview about the new forms for hire in regards to new police officers and the requirements of the same.

Law Enforcement and Education Training Committee – Sheriff Ozzie Knezovich, Spokane County

- The committee discussed the survey that was conducted by WASPC in the spring concerning the FTO's and what they see concerning recruits coming out of BLEA. Sheriff Knezovich asked the staff to do a breakdown of responses to find the top five strengths and top five deficiencies. The issue of officer safety appeared on both lists and bears further review.
- There was also discussion about increasing our regional advance training philosophies. Mason County has a great program. Spokane County is also doing a lot of training. If we pool resources, we can save some costs on training in conjunction with the training offered by CJTC.
- The Training Committee discussed the subject of background investigations and the confusion surrounding what the minimum requirements are, based on the RCW's. The committee is giving consideration to developing training that can be used by agencies across the state.
- The Training Committee has developed a strategic plan that will be forwarded to the Executive Board for approval at their January 2017 meeting.

Legislative Committee – No additional report as a comprehensive report was provided during its meeting on Tuesday.

Membership Committee – Chief Chuck Spoor, Raymond PD

Chief Spoor reported that the Membership Committee held a meeting on Monday, followed by sponsoring the New Member / First Time Attendee dinner that evening. WASPC has:

- 235 Active Members
- 450 Associate Members
- 63 Affiliate Members
- 102 Life Members

Model Policy Committee – Chief Bob Metzger, Pasco PD

- James McMahan briefed the Committee on HB 1448 and the model policy development currently underway.
- Jamie Weimer briefed the Committee on upcoming revisions to the WASPC Model Policy on Sex Offender Management.
- There was a suggestion by a Committee member that WASPC develop a model policy relating to scenes of violence (coordinating law enforcement/fire responses to scenes of violence, warm zones, etc). King County agencies adopted a policy, and Snohomish County agencies adopted a nearly identical policy. Mitch Barker informed the Committee that requests for the Model Policy Committee to take on a model policy need to be presented to, and authorized by, the WASPC Executive Board.

Professional Services Committee – Chief Jeff Myers, Hoquiam PD and Sheriff Tom Jones, Grant County

The committee met on Tuesday and discussed the following items:

1. Proposed Changes to Accreditation Standards at May 2017 Conference
Add – Standard 5.13 dealing with archiving of violent sex offenses and criminal cases involving sex offenders.
Delete – Standard 15.3 dealing with the requirement that agencies have 24/7 two-way radio communication.

Merge – Standards 17.12 and 17.14 concerning the tracking of property and evidence within the complete property room system.

All three standard changes will be submitted for approval at the Spring Conference Professional Services Committee meeting.

2. The Committee was provided a summary of agencies scheduled for accreditation onsite and encouraged CEO's to make their staff available to assist with both the mock and onsite process as well as pending LEMAP assessments.
3. Mike Painter updated the Committee on upcoming vacancies for both accreditation manager and Police Chief on the Accreditation Commission.

Public Trust Committee – Chief Ed Holmes, Mercer Island PD & Sheriff Casey Salisbury, Mason County

- The committee met on Tuesday and had great attendance. When the committee started, there were four co-chairs: Sheriffs Gary Simpson from Kitsap and Ozzie Knezovich from Spokane, and Chiefs Chris Skinner from Richland PD and Ed Holmes from Mercer Island. The total number of chairs was reduced to two to gain efficiencies in scheduling of meetings. Chief Holmes thanked the original chairs for helping to get the committee off the ground.
- The committee discussed the proposed 21st Century Policing resolution and the committee's charter, which was approved by the E-Board at their meeting on Tuesday afternoon.
- The committee reviewed the implementation guide to the 21st Century Policing Report. There is a list of to-do's at the end of the report with some examples of how law enforcement agencies in King County collectively organized their six pillars as a reference for agencies wishing to do the same thing.
- The committee also discussed the possibility of adding an accreditation standard(s) on public trust but did not discuss in detail what a standard might look like.

Sex Offender Notification and Registration – Sheriff Kendle Allen, Stevens County
WASPC organized and hosted the RSO Coordinator Conference on October 11-13, 2016 in Wenatchee. There was a robust training agenda for this conference and there was a full house in attendance. Counties are required to have at least one staff person attend the RSO Coordinator Conference (or attend at least one other WASPC RSO Meeting) as a requirement of the Address Verification Grants.

Historically, the RSO Coordinator Conferences have been provided with SORNA relocation funds. Next year, WASPC will not receive these funds as OFM will be hosting a Sex Offender Management Conference (the conference may include an RSO Coordinator Training Track). There will not be a Conference specifically for RSO Coordinators. Next year, Jamie Weimer will roll out a quarterly meeting schedule incorporating training and webinar functions to fill the training gap. The quarterly meeting will be held in various (including remote) locations across the state. Opportunities to bring RSO Coordinators from across the state are invaluable to the work in this area.

- WASPC and DOC held the first certification level Static 99R Training in June. The training was a hybrid of webinar and in person training. With a few modifications, we expect this to be valuable training in the future. WASPC also held a WSSORLC (juvenile risk tool) training around the same time.

- An OffenderWatch User Group and Sex Offender Notification and Registration Committee meeting was held in June. We had great attendance and a crammed agenda. Thank you to all of the RSO Coordinators who attended. These meetings are a solid resource for RSO Coordinators and others working in this field. If you are interested in the notes from this meeting please contact Jamie Yoder at the WASPC Office. There is important information relative to RSO Registration and Notification in the notes.

- Address verification program grant reports were due on October 10, 2016. All required reports were submitted. The 2016-2017 awards were made in early June. Nearly all counties have returned signed agreements. If your county has not returned a signed agreement, you likely know this as Jamie has been hounding you and your staff.

- WASPC continues to work with the Sex Offender Policy Board (SOPB). We are in the process of completing the survey on offender ability to petition for review of assigned risk level classification. The results of this survey will be shared with Sheriffs and RSO Coordinators.

The SOPB has been very busy over the last year. WASPC's representative on the Board is James McMahan. Jamie Weimer serves as proxy as needed. James and Jamie continue to share information from the SOPB and request input from our members as necessary. Thank you to everyone who continues to provide feedback to James and Jamie as they work with the SOPB.

Small Agency Committee – Chief Bonnie Bowers, Anacortes PD

The Small Agency Committee met on Tuesday and held a training session by Tom Ovens on practical training for small agencies that meet the requirement for defensible training.

Technology Committee – Chief Bill Drake, Orting PD

The committee did not meet during the fall conference.

Traffic Safety Committee – Chief Bill Drake, Orting PD

The WAPSC Traffic Committee met Tuesday morning at 10:30 am and was well attended.

- We began with the introduction of the new Regional Administrator, Greg Fredericksen, from the National Highway Traffic Safety Administration (NHTSA). Mr. Fredericksen discussed his role working with Washington Traffic Safety Commission (WTSC) and what NHTSA can do to help foster participation with other agencies.
- Jamie Weimer of WASPC discussed the “24/7 Program” and updated the committee on its status. She stated there will be two letters coming-out shortly to agencies. These letters will include benefits of the program as well as an information sheet.
- Debbie Besser of WTSC provided a discussion on SECTOR Back Office updates coming in 2017 and beyond. The discussion included collision mapping, providing accurate and detailed information as the exact location of collisions to include latitude and longitude. Additionally, SECTOR will provide an X/Y mapping feature, which is preferred by some systems. Furthermore, in 2017 SECTOR will have an “Admin Dashboard”, which will have the ability to provide statistical data relating to collisions & citations in various geographical areas. This will include other data to help agencies identify areas, where high traffic is occurring. Looking “down-road” to 2018, SECTOR is working on an “e-DUI” electronic form. This promises to make it considerably easier for officers conducting DUI investigations.
- Undersheriff Rob Beidler, of Snohomish County, gave a presentation on the program “Below 100” and what their agency is doing to identify and reduce traffic collisions, vehicle pursuits, and other issues relating to officer involved incidents. This training includes addressing new officers, the FTO Program, Supervisors, EVOC, Telematics, and additionally having training available via the website for “roll-call”. They are embracing “Below 100” by providing information to anyone requesting it, and/or instructors to come and teach the 4 hour course to other agencies.
- Washington State Patrol (WSP) Lt. Rob Sharpe provided an update regarding ARIDE and DRE training. Currently, there is one class beginning for DREs and three additional classes are expected next year. Lt. Sharpe discussed the DRE training, indicating the training is free other than the agency paying for their officers’ time. In addition, it was brought to the groups’ attention there currently is no refresher training for those who have taken ARIDE. Discussion occurred as to the implementation of the “Draeger” testing instrument. Lt. Sharpe indicated they are continuing the replacement program, which is currently in Wenatchee area and it will continue throughout the rest of the year. The next upcoming replacement cycle will begin in the southwest portion of the state and move northward. In response to a question posed, he stated at some point the Basic Law Enforcement Academy (BLEA) will begin training on these updated machines as well, but the “switchover point” has yet to be determined.
- Edica Esqueda & Director Darrin Grondel of the Washington Traffic Safety Commission (WTSC) each provided updates relating to grants and their due dates. Discussion was held on the mobile “pole mounted” speed signs. They will be available via grant beginning in 2017 through the WASPC Traffic Safety Committee process.
- Director Grondel thanked those in attendance for their commitment to traffic safety and told the group the “**2016 Washington State Strategic Highway Safety Plan**” is published and available in “hardcopy” and it can be also viewed on-line. In addition, Director Grondel discussed the grant process parameters, which are beginning for 2018.

University Policing Committee – Chief Stacy Brown, Evergreen State College

The committee discussed the following topics:

- SB 5518 and the progress of obtaining agreement with local jurisdictions to sign the MOU's in reference to the response to sexual violence in and around college campuses.
- Developing a survey to all colleges and university police to take to ascertain best practices, resources, equipment, strengths, weaknesses, etc. amongst all of us for resource building.
- Tisha Jones from CJTC spoke about requirements for backgrounds, polygraph and psych tests for all commissioned officers being hired (entry or lateral).
- General roundtable discussion.

That concluded committee reports. **Motion:** Chief Ed Holmes, Mercer Island PD, moved to approve the committee reports as submitted. Steve Tomson, USDOJ, seconded. The motion to approve all reports as submitted carried.

LIAISON REPORTS:

Explorers – Captain Dusty Breen, Lewis County Sheriff's Office (by written correspondence)

During the week of August 15th WLEEA hosted the summer explorer academy at the Yakima Firing Center. The academy was a success and consisted of 47 staff members and 206 explorers.

Six explorers went home during the week due to medical related issues (non-injurious/prior conditions). Two explorers were sent home for conduct related issues (attitude/integrity). There were two minor injury occurrences, and no other reported incidents or issues. Feedback from explorers on evaluations were favorable and suggestions are being reviewed for future academies.

On the first day of the academy I addressed the TAC staff on our change in alcohol policies as adopted in the WLEEA TAC Manual as discussed at the WASPC Spring Conference. As of this report there have not been any alcohol related complaints at the summer academy, unlike the previous two academies.

In December elections are being held for the WLEEA President and Vice-President positions. Yakima PD Sergeant Ira Cavin is stepping down as the WLEEA President, and Kitsap County SO Deputy Sonja Matthews is stepping down as the WLEEA Vice-President.

The winter explorer academy is planned for December 26-31, 2016 at the Yakima Firing Center.

Special Olympics LE Torch Run – Rex Caldwell, CJTC

The Special Olympics is hosting a lunch during the fall conference where a full report will be provided on the committee's activities.

NIBRS Advisory – Chief Tony Hernandez, Milton PD (by written report)

❖ Status of Summary to NIBRS Conversion

- 237 of 238 reporting agencies certified - 99% of agencies; 93% of population
- 1 Agencies on extension:

| County | | % Population |
|--------|----------|--------------|
| 17 | King SO* | 7% |

*Includes ten (10) contract city agencies.

- King County status: Planning start NIBRS in 2017.
- Spokane County status: Completed successful testing in July 2016; their new RMS “go live” was October 2016.

❖ NIBRS Repository Replacement Project

- In 2015, the CJIS Department applied for and received a Bureau of Justice Statistics National Crime Statistics Exchange (NCS-X) grant award to replace the aging state NIBRS repository. The funds became available January 2016.
- In preparation for the Request for Proposals (RFP), a stakeholder survey was conducted in January; 45 surveys were submitted with new repository preferences, suggestions, and comments.
- After IT Staff and the WASPC attorney reviewed the RFP, it was issued in mid-March; proposals were submitted from four vendors and presentations were completed in June.
- The vendor chosen for the NIBRS Repository Replacement Project was IBM Analytics.
- Development and testing is ongoing; expected project completion is September 2017.

❖ *Crime In Washington 2015 Annual Report*

- The annual report was published to the WASPC website on Friday, May 20th; the Summary UCR data was published as well.
- The *Crime in Washington 2015* represents a database snapshot as of March 17, 2016.
- The Data Display Dashboards were added to the website on August 1.

❖ Issue discussed at NIBRS Advisory Committee meeting in May 2016

- The tabled issue of making incident address mandatory needed to be addressed again: In March, the Washington State Statistical Analysis Center (SAC) asked if they could receive incident-level data to create a statewide crime map.
 - Typically, we don't release the incident numbers or addresses to non-criminal justice state agencies, researchers, etc. - only non-descript statistical data.
 - At the NIBRS Advisory Committee meeting a few years ago (Dick Reed was the co-chair), there was agreement among the chiefs attending that although they were willing to share data among law enforcement agencies, they were uncomfortable with sharing outside of law enforcement.
 - The bigger issue is that address data are underreported because it is optional:

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|-------------|---------------------------------------|-----|
| 2013 | 72 of 216 agencies reported addresses | 33% |
| 2014 | 72 of 214 agencies reported addresses | 34% |
| 2015 | 71 of 226 agencies reported addresses | 31% |

- **Committee Vote on this issue:** No; submission of the address and/or latitude and longitude data will not be made mandatory. Further, there are public disclosure concerns regarding the release of addresses to noncriminal justice entities.

❖ **FBI Initiatives**

- In February 2016, the FBI Director officially signed the proclamation that Summary UCR is ending by January 2021. All agencies must transition to the NIBRS method of submission.
- In April 2016, the FBI announced they will no longer collect and publish the historical definition of Rape in the Summary Reporting System.
- A national Use of Force Task Force developed a conceptual design for the methodology of reporting information on use of force, who will be included in the reporting, and the best method of reporting to the FBI UCR Program; data elements, publication guidelines, and a schedule for implementation were developed. A pilot will be implemented in January 2017; all states are expected to participate by third quarter 2017.
- The Fall 2016, federal CJIS APB UCR Topics included: a Cargo Theft indicator on the new Fraud codes; proposal that all Vehicular/Vessel Negligent Manslaughter and Assault offenses be submitted to UCR, and; expansion of law enforcement employee counts to include part-time, reserve, or auxiliary officers plus other data elements. The APB meets in December 2016 for a final vote on proposed topics before sending them to the FBI Director for approval.

Legal Advisors – Virginia Gleason, City of Seattle

No report was provided.

Past Presidents – Sheriff Casey Salisbury, Mason County

The role of the Past Presidents Committee is to welcome new Chiefs and Sheriffs. If anyone is aware of a new Chief or Sheriff coming into office, please let Sheriff Salisbury or Deb Gregory at the WASPC office know so that we may give them the appropriate welcome. If there is a Chief of Sheriff leaving office and a replacement has been named, it would be appreciated if the name of the new individual could be provided for the same purpose.

2017-2018 Strategic Intentions

The E-Board met in retreat in September. One of the items on the agenda was an update to the Strategic Intentions document for presentation and approval by the membership at the fall conference. Mitch Barker, WASPC Executive Director discussed each proposed change and the rationale behind each.

Motion: Chief John Batiste, WSP, moved to approve the Strategic Intentions document with the edits and additions as recommended by the E-Board. Chief Bob Torgerson, Aberdeen PD, seconded. The motion carried.

President Hohenberg reminded everyone that if they have good news stories or pictures of activities on-going in their communities, to please send those to Jamie Weimer at WASPC at jweimer@waspc.org.

ADJOURN:

There being no further business, the meeting adjourned at 9:00 a.m.

Respectfully submitted,

Deb Gregory
Executive Assistant